

## **Statement of Work (SOW) Template for a Removal Action at a Munitions Response Site**

### **Provided by the NAVFAC Munitions Response Workgroup**

A removal action is a response implemented in an expedited manner to address releases or threatened releases that require prompt action. CERCLA Section 104 provides that removal actions and subsequent remedial actions should occur whenever there is a release or the threat of a release of munitions and explosives of concern (MEC) or any pollutant or contaminant that presents a substantial danger to the public health and welfare (42 USC Section 9604 (a)(1) [2002]). Munitions and Explosives of Concern (MEC) are considered a hazardous substance when improperly treated, stored, transported, or disposed of, or otherwise managed.

The following factors are considered in determining the need for a removal action:

- Actual or potential exposures to nearby human populations, animals, or the food chain from released hazardous substances;
- Actual or potential contamination of drinking water supplies or sensitive ecosystems;
- Hazardous substances, pollutants, or contaminants in drums, barrels, tanks, or other bulk storage containers that may pose a threat of release;
- High levels of hazardous substances, pollutants, or contaminants in surface soils that may migrate;
- Weather conditions that may cause hazardous substances, pollutants, or contaminants to migrate or be released;
- Threat of fire or explosion; and
- Other situations that may pose threats to human health or the environment.

DON also considers the following criteria for determining if a removal action is appropriate:

- Whether the source of the contamination can be removed quickly and effectively;
- Whether access to contamination can be limited (human exposure is substantially reduced); and
- Whether a removal action is the most expeditious manner of remediating the site.

U.S. EPA categorizes removal actions in three ways: (1) time critical removal actions (TCRAs), (2) emergency removal actions, and (3) non-time critical removal actions (NTCRAs) (see the CERCLA/Superfund Orientation Manual, EPA/542/R-92/005, Oct. 1992). These categories are based on the type of situation, the urgency of the threat of the release, and the planning period that exists in which the action is initiated. TCRAs are those for which the planning period is six months or less before field work is initiated and should be well documented with available resources ready for implementation. Emergency removal actions are necessary when there is a release that requires on-site activities to begin within hours or days. NTCRAs are taken when a removal action is determined to be appropriate, but a planning period of at least six months is available before on-site activities shall begin.

TCRAs are for situations in which there is an imminent threat to human health or safety and the planning period is six months or less before field work is initiated. In this case, an Engineering Evaluation/Cost Analysis (EE/CA) is not required, although it is still important to have an appropriate work plan to implement the removal action to mitigate the threat. TCRAs are

normally small-scale, interim actions but they can be large-scale, final actions. With TCRAs, RPMs are responsible for the following:

- Coordinating actions to be taken with the affected installation;
- Ensuring that an Administrative Record (AR) File, including the Action Memorandum (AM) has been established for the action to be taken at the site, and the public has been informed of its existence by publishing notice of the proposed action in a major local newspaper within 60 days of the initiation of the on-site removal activity;
- Providing for a 30-day comment period following publication;
- Preparing written responses to significant comments for inclusion in the AR;
- Ensuring that information relating to the removal is added to the record and that the public is informed of this addition; and
- Commencing the on-site removal action.

For removal actions where on-site action is expected to extend beyond 120 days from initiation of on-site activities, the NCP requires community involvement activities (40 CFR Section 300.415(n) [2003]).

For emergency removals, TCRAs, and NTCRAs, the RPM prepares an AM. For NTCRAs, the AM is supported by an EE/CA. The AM for an interim action specifies what threat is being addressed and how long the action will remain effective. The AM should state what type of final action may be conducted and how the removal action contributes to the implementation of the final action. The AM for final actions should specify the performance standards or cleanup levels to be reached by the actions. Both time critical and non-time critical removal actions can be final actions, but emergency removals are seldom final actions.

Action Memoranda and documents describing agreements of No Further Action (NFA) shall be signed by the installation CO/CG for active installation sites. For Base Realignment and Closure (BRAC) sites, in accordance with an Assignment of Responsibilities to the BRAC PMO and Delegation of Authority Memorandum (15 Nov. 2004), the Directors of BRAC Field PMOs may delegate signature authority as appropriate. Upon signature, the installation or the BRAC PMO should forward the decision documentation to appropriate regulatory agencies for information and/or for their concurrence.

Statement of Work for Removal Action. Once funds have been received, the Project Manager may begin preparation of the SOW for the Removal/Remedial Action. Typical tasks included in a SOW for a Munitions Response removal action include:

- (a) Site visit
- (b) Work Plan development
- (c) Development of explosives safety documentation
- (d) Location surveying and mapping
- (e) Site preparation
- (f) Geophysical prove-out (GPO)/Test Strip
- (g) Geophysical investigations
- (h) Anomaly reacquisition
- (i) Munitions Constituents (MC) sampling requirements
- (j) Removal action
- (k) Land use control activities and recurring reviews
- (l) Turn-in of inspected and certified munitions debris
- (m) Preparation of the Site-Specific Removal Report



**Statement of Work (SOW) Template**

**for a**

**Removal Action**

**at a**

**Munitions Response Site (MRS)**

Department of the Navy

NAVFAC **[fill in the appropriate FEC]**

Statement of Work (SOW)

Contract Number:

The statement of work shall be as outlined below and as described elsewhere in the basic contract number **[insert]**.

**TIME CRITICAL REMOVAL ACTION (TCRA), EMERGENCY REMOVAL ACTION, OR NON-TIME CRITICAL REMOVAL ACTION (NTCRA)**

MUNITIONS RESPONSE PROGRAM (MRP)

**[Insert Installation/Site Name]**

***RPM Note: Please refer to the Remedial Project Manager (RPM) Notes provided throughout this template and delete all notes prior to finalizing the SOW. As used in this document, the term Munitions and Explosives of Concern (MEC) includes Discarded Military Munitions (DMM), Unexploded Ordnance (UXO), and Munitions Constituents (MC) (e.g., TNT, RDX) in high enough concentrations to pose an explosive hazard. Munitions Constituents (MC) are defined as materials originating from UXO, DMM or other military munitions, including explosive and non-explosive materials, and emission, degradation or breakdown elements of such ordnance or munitions. Include the specific definitions from the introduction if needed. The CECOS Munitions Response Site Management course maintains a list of definitions that are relevant to the Munitions Response Program. Contact CECOS if additional definitions are needed.***

***Text highlighted in **yellow** indicates where you need to provide information specific to your project.***

***Reference information is available at the Munitions Response Workgroup web portal at [https://portal.navy.mil/portal/page/portal/NAVFAC/NAVFAC\\_WW\\_PP/NAVFAC\\_NFESC\\_PP/ENVIRONMENTAL/ERB/MRP](https://portal.navy.mil/portal/page/portal/NAVFAC/NAVFAC_WW_PP/NAVFAC_NFESC_PP/ENVIRONMENTAL/ERB/MRP)***

***As a reminder, the RPM must update the Munitions Response Site Prioritization Protocol (MRSP) priority in NORM if any of the following circumstances are met:***

- Upon completion of a response action that changes an MRS's conditions in a manner that could affect the evaluation under this Protocol;***
- To update or validate a previous evaluation of an MRS when new information is available;***

- **To update or validate the priority assigned (to an MRS) where that priority has been previously assigned based on evaluation of only one or two of the three hazard evaluation modules;**
- **Upon further delineation and characterization of an MRA into more than a single MRS; or**
- **To categorize any MRS previously classified as “evaluation pending.”**

**The Protocol is only required to be reapplied once sufficient new data are available. If no new data are available at the time of annual review, the Protocol need not be reapplied. See the Munitions Response Site Prioritization Primer for more details.**

## **1.0 OBJECTIVE**

The objective for this task order is to perform the munitions response actions necessary under a **TCRA, Emergency Removal Action, or NTCRA** to address the past use of Munitions and Explosives of Concern (MEC) and Munitions Constituents (MC) for a Munitions Response Site(s) (MRS) **[insert the site specific identifier]** at **[insert installation, City, State]**.

The purpose of this SOW is to determine the nature and extent of the hazard/threat presented by MEC/MC contamination at **[Insert Site]** and, if sufficient need is documented by site sampling, perform an explosives safety hazard screening, and a risk screening, evaluate proposed MEC/MC removal actions and implement the agreed upon removal actions. The contractor shall determine the nature and extent of the release of MEC/MC at the site, provide data for the explosive safety hazard screening/risk screening, perform the hazard/risk screening, collect sufficient data to develop and evaluate potential removal alternatives as necessary, recommend a preferred alternative for those areas of concern (AOC) within the MRS that have been determined to present an unacceptable explosive safety hazard or risk and implement the agreed upon removal actions.

This SOW will be performed in accordance with the Comprehensive Environmental Response, Compensation and Liability Act (CERCLA), Sections 104 and 121; Executive Order 12580; and the National Oil and Hazardous Substances Pollution Contingency Plan (NCP). **[RPM to identify other regulatory drivers for this project.]**

## **2.0 SCOPE**

The scope of this Task Order is to conduct all work required to complete the final **TCRA, Emergency Removal Action, or NTCRA Engineering Evaluation/Cost Analysis (EE/CA)/Action Memorandum (AM), or final remedy** for the site with Navy and regulatory concurrence. Details of this scope are further defined in Section 4. All work must be performed following applicable and appropriate Department of Defense (DOD) guidance and policy for Munitions Response Program (MRP) response actions and consider all site documentation and reports to date. The documents prepared under the SOW for this site shall consist of field investigations, including **[geophysical surveys, intrusive investigation, MC sampling, etc]** to characterize the nature and extent of MEC and MC (e.g., compound, affected medium, level of contamination, extent of area affected, etc.) sufficient to assess the extent to which the MEC and MC poses an explosive safety hazard or risk to human health and the environment and to support the analysis and design of potential removal actions if the site poses an unacceptable explosive hazard or health risk. The removal will provide a basis for decisions on further response actions or no further action (NFA). **An Explosives Safety Submission (ESS) shall be completed for review and**

endorsement by the Naval Ordnance Safety and Security Activity (NOSSA) and for review and approval by the Department of Defense Explosives Safety Board (DDESB). Guidance for completing the ESS can be found in NOSSAINST 8020.15 (series) and NAVSEA Operations Pamphlet 5 (OP 5), Vol. 1. Additionally, a MEC explosives safety hazard assessment (MEC HA) shall be conducted as part of the removal. Guidance in conducting the MEC HA can be found in the Munitions And Explosives Of Concern Hazard Assessment Methodology (EPA/DoD/Dol, February 2010).

***RPM Note: Prior to implementing a removal action it is recommended that the site be characterized in enough detail to perform a screening level hazard/risk assessment. The RPM may use NOSSAINST 8020.15 series, OPNAVIST 3500.39 or develop a site specific hazard screening using the EPA/DoD MEC HA for their site. In addition, the site characterization should provide sufficient site information (nature and extent of MEC, MEC identification) for the RPM to develop a SOW and government estimate to implement a removal action.***

***To address explosive safety hazards from MEC, which includes MC at high enough concentrations to pose an explosive hazard, the DoD, EPA, Department of Interior, and state and tribal organizations developed the MEC Hazard Assessments (MEC HA) Methodology (most current revision, Feb 2010, is noted above). It qualitatively addresses human health and safety concerns associated with potential exposure to MEC and serves two main purposes:***

- 1) To support the hazard management decision-making process by analyzing site-specific information to evaluate removal and remedial alternatives, and to assess land use activity decisions, and***
- 2) To support the communication of hazards between members of the project team and among other stakeholders, and by organizing site information in a consistent manner.***

***In the Spring of 2009 OSD, Department of the Army, and DON agreed to the use of the MEC HA Methodology under a two-year trial period. The CNO letter of 6 Apr 09 states that for each RI/FS, the RPM shall evaluate this tool and decide, along with their regulatory and stakeholder partners, whether the MEC HA methodology is appropriate for the specific site. Furthermore, where the team decides to implement this tool, further evaluation shall be required regarding the outcome and effectiveness from implementation of this tool. Contact your FEC MR workgroup member for the MEC HA evaluation form to use in this evaluation.***

***Along with the MEC HA guidance document, RPMs may find it useful to review MEC HAs that have already been developed for other MRSs.***

***The risk assessment from exposure to munitions constituents below a concentration that pose an explosive hazard should follow the Navy's tiered approach for both the Human Health Risk Assessment and the Ecological Risk Assessment. The relevant Navy Policies are: "Conducting Human Health Risk Assessments Under the Environmental Restoration Program" (Ser N453E/10595168, 12 Feb. 2001); and "Navy Policy for Conducting Ecological Risk Assessments" (Ser N453E/9U595355, 05 Apr. 1999). Navy guidance for conducting a human health risk assessment is provided in "U.S. Navy Human Health Risk Assessment Guidance", December 2008. Navy guidance for conducting an ecological risk assessment is provided online at <http://web.ead.anl.gov/ecorisk/>. If the removal action is only intended to address the explosive hazard, remove the risk assessment language from this SOW.***

**Regarding the ESS, RPMs are encouraged to engage NOSSA early and often to ensure the documents address all explosives safety issues related to MEC removal actions. NOSSA requires up to a month to review and comment on each draft ESS and another month to review and endorse the final version. The DDESB requires more time to execute their review and approval. Approval from NOSSA and DDESB is required prior to the commencement of fieldwork.**

The removal shall use the existing site information to accomplish the following:

- Develop a Work Plan for collecting necessary field data and other project plans
  - Establish Project/Data Quality Objectives (PQOs/DQOs) for your site in coordination **with stakeholders if time allows** (see U.S.E.P.A. Guidance on Systematic Planning Using the DQO Process (EPA QA/G-4, 2006))
  - Based on established PQOs/DQOs for the project, select the appropriate detection technology and anomaly investigation approach for MEC/MC (e.g. Digital Geophysical Mapping (DGM), Mag & Flag.)
  - Identify the appropriate MEC removal investigation depth based on data from the site and the reasonably anticipated future land uses (e.g. USACOE 11x rule)
  - **Develop an Explosives Safety Submission (ESS) for Naval Ordnance Safety and Security Activity (NOSSA) or Marine Corps Systems Command (MARCORSYSCOM) endorsement and Department of Defense Explosives Safety Board (DDESB) approval**

**RPM Note: A general rule of thumb developed by the USACOE for MEC detectors is that they can detect MEC at depths <11 times the MEC item's diameter. Figure 1 at the end of this SOW template helps illustrate this point. RPMs can use this information to get a rough idea of the depth of detection for the MEC investigation. The geophysical system verification instrument test strip and blind seeds will identify the actual site performance that is achievable. The RPM note for section 3.5.2 discusses the geophysical system verification in more detail.**

The removal contractor shall then:

- Conduct the field work and assess the data collected to characterize the site
  - Perform a screening level explosives hazard assessment and risk assessment considering MEC/MC findings, access, land uses, and regulatory input which will provide a basis for decisions on further response actions or no further action (NFA)
  - Update the Conceptual Site Model (CSM) based on the site information and form the basis for the development of Remedial Action (RA) Objectives

The overall objective of the removal is to abate, prevent, minimize, stabilize, mitigate, or eliminate the release or the threat of a release [\[40 CFR 300.415\]](#). In accordance with the NCP the extent of removal shall be based on the future anticipated land use. The type of removal action (TCRA, non-TCRA, emergency) will depend on the level of threat. The following factors are considered in determining the need for a removal action:

- Actual or potential exposures to nearby human populations, animals, or the food chain from released MEC/MC or hazardous substances;
- Actual or potential contamination of drinking water supplies or sensitive ecosystems;

- MEC, hazardous substances, pollutants, or contaminants in drums, barrels, tanks, or other bulk storage containers that may pose a threat of release;
- High levels of MEC/MC, hazardous substances, pollutants, or contaminants in surface soils that may migrate;
- Weather conditions that may cause MEC, hazardous substances, pollutants, or contaminants to migrate or be released;
- Threat of fire or explosion; and
- Other situations that may pose threats to human health or the environment.
- Whether the source of the contamination can be removed quickly and effectively;
- Whether access to contamination can be limited (human exposure is substantially reduced); and
- Whether a removal action is the most expeditious manner of remediating the site.

The removal action should be compatible with future land use, future remedial actions and should strive to achieve applicable or relevant and appropriate requirements. The removal shall use the data generated from the site investigation, the site prioritization and land use information, with input from the MEC HA and the risk assessments, to implement the following types of removals **or evaluate the following removals:**

- Fences, warning signs, or other security or site control precautions put in place if humans or animals have access to the release;
- Run-off or run-on diversion controls used to prevent the further spread of contamination where precipitation or run-off from other sources may enter the release area;
- Capping of contaminated soils or sludges to reduce migration of hazardous substances into soil, groundwater, and air;
- Use of chemicals, absorbents, and other materials to retard the spread of the release or mitigate its effects;
- Stabilization of berms, dikes, or impoundments or drainage/closing of lagoons to maintain the integrity of these structures;
- Excavation, consolidation, or removal of MEC or highly contaminated soils from drainage areas or other areas to reduce the spread of or direct contact with contamination;
- Removal of MEC, drums, barrels, tanks, or other bulk containers that contain or may contain hazardous substances or contaminants to reduce the likelihood of spillage; leakage; exposure to humans, animals, or the food chain; or fire or explosions;
- Containment, treatment, disposal of MEC or hazardous materials, or incineration of hazardous materials to reduce the likelihood of human, animal, or food chain exposure; and
- Provision of an alternative water source to reduce exposure to contaminated water until a permanent remedy can be implemented.

The removal action shall be documented in an **EE/CA and an** AM if this is a NTCRA.

***RPM Note: Removals implemented in response to an imminent threat are not required to be compatible with future remedial actions, to be cost-effective, or to achieve ARARs if the urgency of the situation precludes fulfilling these goals. However, these goals should be considered prior to implementation of a removal if time allows.***

***A Community Relations Plan (CRP) is required for a removal action if the action is expected to extend beyond 120 days from the initiation of on-site removal actions. These***

**and other requirements for removal actions less than 120 days can be found in 40 CFR section 300.415(n)**

The Contractor shall develop a Community Relations Plan (CRP). The CRP will:

- Provide the public an opportunity to express comments on and provide input to technical decisions;
- Inform the public of planned and ongoing actions; and
- Help identify and resolve conflicts.

### **3.0 SITE BACKGROUND**

#### **3.1 Location**

[Describe the location of the site and provide a brief description of the terrain and vegetation, any existing buildings or infrastructure, photo(s), and any other information to help describe the general location and attributes for the study area. Provide references (if available) to reports or other information that would be relevant to the level of effort required to complete tasks, such as geophysical surveys and intrusive investigation, that are assumed to be part of the Site Remedial Investigation.

#### **3.2 History**

[Provide a brief history of the site and the reasons, known or suspected, for the potential presence of MEC/MC. The description should also include a conceptual site model (CSM). Add subsections if there are specific areas of known MEC/MC and describe the types of munitions and filler if known. Include information on the source of MEC/MC at each site (disposal, range, manufacturing, etc). Depending on the extent of information available concerning the site, it may be appropriate to reference existing reports or documents rather than providing a complete summary in the SOW].

***RPM Note: The RPM should be clear in these sections whether the site undergoing the Removal Action is an MRA, MRS or multiple MRSs. This general breakdown should have resulted from the PA/SI phase and the contractor will need to understand the limits of the study. The Navy may only be interested in remediating a single MRS within an MRA that contains multiple sites and this point should be clear in this SOW.***

***It is important to state the pertinent MEC use history including the types of munitions destroyed, types of operations (e.g., OB/OD activities, firing points, impact areas, etc.), past findings, Archive Search Reports (ASR) results, past response actions, military Explosives Ordnance Disposal (EOD) unit reports, expected munitions, expected depths and extents if established, as well as any other pertinent information on MEC uses at the site from the PA/SI reports. RPMs are encouraged to reference pertinent reports or documents that detail the history of the site and the degree of information available concerning MEC incidence at the site. For ranges, it is important to provide any known information on firing lines, range safety fans, and target locations as well as the types of munitions used at the site. The penetration depth will be a key factor in developing your detection and removal criteria. For non range sites, you should consider any other information that may determine the maximum depth that MEC is anticipated to be found. This can be based on geology, land filling activities, historic documents or various other***

**sources. While this is not always available, it can be very useful in focusing the investigation.**

### **3.3 Safety**

MEC represents a safety hazard and may constitute an imminent and substantial endangerment to personnel and the local population due to its explosive potential. All activities involving work in areas potentially containing MEC hazards shall be conducted with approval from **NOSSA/MARCORSYSCOM** and in accordance with OPNAVINST 8020.15 (series) (MCO 8020.13 for Marine Corps sites), Operations Pamphlet (OP) 5, NOSSAINST 8020.15 (series) (or equivalent MCO for Marine Corps sites), and DOD 6055.9-Std., and all other DoN and DOD requirements regarding personnel, equipment, and procedures. The contractor will perform all work in accordance with the approved ESS. Non intrusive work done at an MRS, outside of an ESS, will require a determination that an ESS is not required per NOSSAINST 8020.15 (series) (or equivalent MCO for Marine Corps sites).

***RPM Note: OP 5, Vol. 1 and NOSSAINST 8020.15 (series) are the two key documents that will govern explosives safety on DON sites. Marine Corps sites may follow this instruction with the approval of COMMARCORYSCOM (PM Ammo). Technical Paper (TP) 18 from DDESB provides the personnel qualifications and experience requirements for the contracted UXO personnel who will be performing the work. Work that includes the intentional contact with MEC or intrusive operations in areas known or suspected to contain MEC, will require review and endorsement of an ESS by NOSSA/MARCORSYSCOM and approval by the DDESB. Lead times for NOSSA/MARCORSYSCOM review and approval of these submittals must be considered in scheduling of the removal action. Advance notification to NOSSA/MARCORSYSCOM concerning these submissions is encouraged to expedite reviews and revision necessary prior to approval. The RPM should work closely with the MRP Work Group member for advice on MRP projects. NOSSA's phone number is 301-744-4450. MARCORSYSCOM's phone number is 703-432-4824. A discussion of the requirements for an ESS is provided in sections covering intrusive work.***

### **3.4 Chemical Warfare Material (CWM)**

The site is not suspected to contain Chemical Warfare Materiel (CWM). However, if suspect CWM is encountered during any phase of site activities, the contractor shall immediately withdraw upwind from the work area, secure the site and contact the Navy RPM. The contractor shall maintain site security until written direction is provided by the Navy regarding the procedure to be followed for performing further **TCRA, Emergency Removal Action, or NTCRA** work at the site. The RPM will coordinate with **NOSSA/MARCORSYSCOM**.

**RPM Note: It is assumed the CWM is not expected to be encountered at most MRP sites and that this disclaimer is appropriate. The level of planning and protective measures required for projects that may result in encounters with CWM is significantly greater than projects without CWM.**

### 3.5 Sites with Potential MEC/MC

#### 3.5.1 Site 1

[Site 1, Former (OB/OD, Bombing, Firing, Small Arms, etc.) Range, comprises XYZ acres and is located in the (where) portion of the MRA. It was used for (destruction of military munitions including small arms, pyrotechnics, white phosphorus (WP), rockets, grenades and artillery ammunition, bombing practice, etc.) for X years. Describe the circumstances surrounding the MEC/MC activities in sufficient detail so that the bidders will understand the circumstances of the site. According to the PA/SI, historical records review, etc., the following MEC/MC are associated with this site:

- Small Arms
- Pyrotechnics
- Everything else in the inventory

[Provide a description of the property, for example: The property is (hilly, relatively flat, mountainous, etc.) with (dense, sparse, etc.) vegetation. A creek runs through the property from SE to NW and the land on either side of the creek for approximately 100 feet is very wet and cannot be traversed by vehicle. etc. Include a description of any manmade infrastructure that is on the property.]

#### 3.5.2 Site 2

[Same information for each of multiple sites, if multiple sites are part of the Removal]

**RPM Note: The purpose for the site descriptions is to provide the contractor with as clear a picture of the property as possible. An investigation of the site prior to initiating a removal action is essential to provide a detailed, comprehensive description of the site. A description of the MEC activities is essential so that they can evaluate the best possible investigation techniques to recommend. A list of the types of MEC is necessary to determine which detection technology (e.g., magnetometer, Electro Magnetics (EM), or other) will perform the best. The description of the property and infrastructure is necessary to evaluate what sort of platform (e.g., man portable, towed, other) to use to transport the geophysical sensors and which type of positioning (e.g., GPS, fiducial, other) may be most effective. It is also important for the RPM to determine if the site will have to be cleared of vegetation prior to field work.**

**The RPM is encouraged to provide references to documents and information that may provide a more detailed account of site conditions and history than can be provided in the site description in the SOW. In addition, a scoping meeting should be included with the contractor prior to their development of a proposal to allow the contractor to obtain all necessary data for development of the proposal. In the event that data necessary to accurately estimate the level of effort to perform the Removal is not available (e.g.,**

**number of anomalies per acre in the site) the RPM and contractor should agree to the assumptions that will be used in development of the proposal.**

**The selection of the most appropriate MEC detection technology for conducting a response action is not a simple task for two reasons: (1) there is not a currently accepted “best” tool that offers a high degree of effectiveness, ease of implementation, and cost-effectiveness in every situation; and (2) the “best” geophysical detector in one geological, topographical, and vegetative environment may not work well in a different environment. In the past, the accepted method for determining which is the best munitions detection technology for a particular MRS is to design and construct a geophysical prove-out (GPO) test bed and then test a variety of instruments on the GPO to determine their probability of detection and to establish a confidence level in that probability. This, however, is generally considered to be outdated and may not be timely enough for an emergency removal action or TCRA. The use of a functional checkout area may be sufficient to meet these types of projects timelines.**

**Background information on detection technologies can be found in the Survey of Munitions Response Technologies by ESTCP, ITRC, and SERDP; June 2006. This document provides an overview of the current status of technologies used for munitions response (MR) actions and, where possible, evaluates and quantifies their performance capabilities. This document also provides project managers and regulators an understanding of the performance capabilities of available technologies under real-world site conditions and should be used in conjunction with the process for establishing project DQOs.**

**The evaluation and cleanup of current and former military sites contaminated with buried munitions relies on two well-understood geophysical technologies to detect the munitions: magnetometry and electromagnetic (EM) induction. As these technologies were introduced in munitions response projects, the GPO was developed to determine whether the geophysical data collected would meet project objectives. Over the last 15 years, numerous GPOs have been performed on a variety of site conditions, and a significant body of knowledge has accumulated documenting the performance of these technologies. This accumulated understanding, along with the recognition that magnetic and EM responses of munitions may be predicted reliably using physical models, presents the opportunity for both streamlining and enhancing the GPO with a more rigorous physics-based approach. ESTCP in collaboration with the military Services, state and federal regulators, and the National Association of Ordnance and Explosive Waste Contractors (NAOC) has designed a new approach, geophysical system verification (GSV), as a physics-based alternative to GPOs. Using the GSV process, the resources traditionally devoted to a GPO are reallocated to support simplified, but more rigorous, verification that a geophysical system is operating properly, as well as ongoing monitoring of production work. The two main elements are**

**1) An instrument verification strip (IVS) containing a handful of targets (pipe nipples of various sizes) replaces the traditional GPO, which consists of several tens to a hundred or more targets. The objective of the IVS is to verify on a daily basis that the geophysical survey system is operating properly. The IVS targets should be observed in the data with**

**signals that are consistent with both measurements and physics-based model predictions. Adjacent measurements of the site noise are used to determine whether targets of interest can be detected reliably to their depth of interest under the site conditions.**

**2) In the blind seeding program, the production site is seeded with targets (pipe nipples) at surveyed locations that are blind to the data collection and processing teams. The objective is to provide ongoing monitoring of the quality of the geophysical data collection and target selection process as it is performed in the production survey.**

**RPMs should note, however, that the GSV is not applicable to so-called “black boxes.” This will include proprietary devices for which sensor details are not divulged and any other system whose operation, in terms of both hardware and processing, is not well-documented. Likewise, the GSV will not be appropriate for technologies based on completely different physical phenomena, where a GPO may be required. RPMs should also note that some aspects of the seeding will not be practical at all sites. For example, seeds may be difficult to apply to transects and meandering path surveys, where 100% survey coverage is not required and the exact locations of survey lines is not known in advance.**

**The Geophysical System Verification: A Physics-Based Alternative to Geophysical Prove-Outs document can be downloaded from the ESTCP website at [www.estcp.org](http://www.estcp.org)**

## **REMOVAL DOCUMENTS AND FIELD WORK**

**RPM Note: For sections 4.0 and 5.0 we have included below a list of the typical types of investigation/analysis an RPM may do at a MRP site during the TCRA, Emergency Removal Action, or NTCRA. There is a wide range of possible activities that can occur in a Removal Action. The RPM should adapt this SOW from the parts outlined below and apply them to your specific site as needed. Each component is described in greater detail at the end of this SOW and should be cut and pasted in as needed. The documentation required for each component is highlighted below and described for each at the end of this SOW template. The hyperlinks to each section are below, just press the ctrl key and click to go to the relevant section.**

**The primary goals of the removal are to abate, prevent, minimize, stabilize, mitigate, or eliminate the release or the threat of a release. This will require determining the nature and extent of contamination and to use this data to develop a screening level exposure assessment for the site. The exposure assessment considers potential threats to human health and the environment from site contaminants (including MC) as well as potential exposure to explosive safety hazards at MRP Sites. The baseline exposure assessment is used to determine if an unacceptable health/ecological risk or explosive hazard exposure exists at the site. If an unacceptable risk or explosive hazard exposure is determined to exist, the EE/CA identifies the objectives of the removal action and analyzes the effectiveness, implementability, and cost of various alternatives that may satisfy these objectives. Thus, an EE/CA serves an analogous function to, but is more streamlined than, the remedial investigation/feasibility study (RI/FS) conducted for remedial actions.**

*In developing the plans for the TCRA, Emergency Removal Action, or NTCRA, the RPM should follow guidance provided by U.S. Environmental Protection Agency, 2006a, Guidance on Systematic Planning Using the Data Quality Objectives (DQO) Process (EPA QA/G-4). Use of this guidance will focus data collection activities included in the TCRA, Emergency Removal Action, or NTCRA to ensure that only data needed to support decision making an alternative analysis is collected and prevent needless expense and time collecting data that does not contribute to TCRA, Emergency Removal Action, or NTCRA objective.*

#### 4.0 REMOVAL DOCUMENTS

*RPM Note: The hyperlinks to each section are below in section 5.0, just press the ctrl key and click to go to the relevant section and edit, copy, paste in the relevant information.*

*TCRA's do not require an EE/CA, but it is still important to have the appropriate workplans to implement the removal action to mitigate the threat. Emergency removals can be initiated using verbal authorization. If there is sufficient time, emergency removals should prepare documentation briefly summarizing the site conditions and identifying the selected removal action*

#### 5.0 REMOVAL FIELD WORK

##### [Sampling for Munitions Constituents \(MC\)](#)

Documents: Removal Work Plan, HASP, FSAP, UFP- QAPP

Other issues: Anomaly avoidance measures, ESS determination

##### [Geophysical Investigation without Intrusive Investigation](#)

Documents: Removal Work Plan, HASP, PQCP, **GPO or GSV** Plan, MEC UFP-QAPP

Other issues: Site preparation, Govt. QA Plan, anomaly avoidance measures, ESS determination,

##### [Geophysical Investigation with Intrusive Investigation](#)

Documents: Removal Work Plan, HASP, PQCP, **GPO or GSV** Plan, ESS, MEC UFP-QAPP

Other issues: Site preparation, Govt. QA Plan, MEC disposal plan, MPPEH management

##### [Mag, Flag, & Dig \(Magnetometer detection and marking without geophysical mapping followed by intrusive investigation\)](#)

Documents: Removal Work Plan, HASP, PQCP, **GPO or GSV** Plan, ESS, MEC UFP-QAPP, Explosives Siting Plan, Explosives Management Plan, Quality Control Plan

Other issues: Site preparation, Govt. QA Plan, MEC disposal plan, MPPEH management

*RPM Note: A MEC UFP-QAPP Template is available on the MR portal. The template provides modified UFP-QAPP worksheets with a discussion of the considerations necessary to generate a MEC UFP-QAPP.*

***An example MEC UFP-QAPP is provided on the MR Portal. Also included are the Technical Management Plan for the site and the Standard Operating Procedures which are appendices in the MEC UFP-QAPP. These documents are provided so that the level of detail that was developed in each document can be understood. The work plan contains a minimum amount of information with the purpose of directing the reader to the MEC UFP-QAPP.***

***A Quality Assessment SOW template is also on the MR Portal. This SOW template is intended to assist the RPM in contracting with either the Naval Explosive Ordnance Disposal Technology Division (NAVEODTECHDIV) or an independent third party to perform the Quality Assessment role during munitions response (MR) actions.***

## **6.0 TCRA, EMERGENCY REMOVAL ACTION, or NTCRA REPORTS and CRP**

The results of the removal shall be documented in an **TCRA, Emergency Removal Action, or NTCRA EE/CA and** Action Memorandum Report. The **TCRA, Emergency Removal Action, or NTCRA EE/CA and** Action Memorandum reports shall be submitted in preliminary/internal draft for Navy review, draft for full regulatory review, and final after comments are addressed. The contractor will develop a range of MEC/MC management alternatives that will remediate or control any MEC/MC remaining at the site, as deemed necessary in the investigation, the screening MEC HA, and the risk assessments to provide adequate explosives safety, and protection of human health and the environment. The potential alternatives should encompass, as appropriate, a range of alternatives in which MEC/MC removal is used to reduce the toxicity, mobility, or volume of MEC/MC but vary in the degree to which long-term management of residual/remaining MEC/MC is required.

The potential technologies and process options should be combined into location-specific or sitewide alternatives. The contractor will meet with the Navy to discuss which alternatives will be evaluated in the EE/CA and to facilitate the identification of action-specific ARARs. The contractor will conduct an analysis of alternatives which will consist of an individual analysis of each alternative to determine the alternatives effectiveness, implementability, and cost.

The individual analysis should include: (1) a technical description of each alternative that outlines the MEC/MC management strategy involved and identifies the key ARARs associated with each alternative; and (2) a discussion that profiles the performance of that alternative with respect to each of the evaluation criteria. A table summarizing the results of this analysis should be prepared. Once the individual analysis is complete, the alternatives will be compared and contrasted to one another with respect to each of the evaluation criteria and a recommended removal action alternative should be developed.

***RPM Note: The investigation section of the TCRA, Emergency Removal Action, or NTCRA EE/CA and Action Memorandum report should present the methods used for the investigation, the updated CSM resulting from the investigation, the results of the screening hazard and risk assessments, a determination of whether a removal action is needed, and if so, the recommended removal action objectives. The primary focus of the EE/CA report is to ensure that appropriate removal alternatives are developed and evaluated in such a manner that the information can be presented to a decision-maker and an appropriate removal selected. Development of alternatives shall be fully***

***integrated with the site characterization activities of the investigation and should evaluate effectiveness, implementability, and cost.***

***The recommended format to follow for the Action Memorandum and EE/CA reports are provided below.***

The recommended outline for the Action Memorandum is as follows:

#### Action Memorandum Outline

- I. Purpose
  - II. Site Conditions and Background
    - A. Site Description
      1. Removal site evaluation
      2. Physical location
      3. Site characteristics
      4. Release or threatened release into the environment of a hazardous substance, or pollutant or contaminant
      5. NPL status
      6. Maps, pictures, and other graphic representations
    - B. Other Actions to Date
      1. Previous actions
      2. Current actions
    - C. State and Local Authorities' Role
      1. State and local actions to date
      2. Potential for continued State/local response
  - III. Threats to Public Health or Welfare or the Environment, and Statutory and Regulatory Authorities
    - A. Threats to Public Health or Welfare
    - B. Threats to the Environment
  - IV. Endangerment Determination
  - V. Proposed Actions and Estimated Costs
    - A. Proposed Actions
      1. Proposed action description
      2. Contribution to remedial performance
      3. Description of alternative technologies
      4. EE/CA
      5. ARARs
      6. Project schedule
    - B. Estimated Costs
  - VI. Expected Change in the Situation Should Action Be Delayed or Not Taken
  - VII. Outstanding Policy Issues
  - VIII. Enforcement
  - IX. Recommendation
- Enforcement Addendum  
Attachments

The recommended outline for the EE/CA is as follows:

#### EE/CA Outline

##### Executive summary

- I. Site characterization
  - A. Site description and background

1. Geology/Hydrology
2. Natural/Cultural Resources
3. Current and Future Land Use
- B. Previous removal actions
- C. Source, nature, and extent of contamination
- D. Geophysical and analytical data
- E. Streamlined hazard and risk evaluation
- II. Identification of removal action objectives
  - A. Statutory limits on removal actions
  - B. Determination of removal scope
  - C. Determination of removal schedule
  - D. Planned remedial activities
- III. Identification and analysis of removal action alternatives
  - A. No Action
    1. Effectiveness
    2. Implementability
    3. Cost
  - B. Surface Removal
    1. Effectiveness
    2. Implementability
    3. Cost
  - C. Removal at depths to meet land use objectives
    1. Effectiveness
    2. Implementability
    3. Cost
  - D. Land Use Controls
    1. Effectiveness
    2. Implementability
    3. Cost
  - E. Etc
- IV. Comparative analysis of removal action alternatives
- V. Recommended removal action alternative.
- VI. Reference

***The MEC Removal, Treatment and Residual Processing tables at the end of this document help to provide a list of available alternatives that may be evaluated for the removal. These tables are from the USACOE, MEC Detection, Recovery, And Disposal Technology Assessment Report.***

#### Community Relations Plan (CRP)

The contractor will be responsible for setting up and documenting community interviews in order to produce the CRP. Interviews will be conducted with FEC personnel and local officials, residents, public interest groups, and other interested or affected parties to ascertain community concerns, community information needs, and how or when citizens would like to be involved in the CERCLA process. The contents of the CRP should include the following: background and history of community involvement at the site including local activity and interest plus key issues; site history including environmental history; objectives of the ER Program; community involvement activities to meet the ER Program objectives; and a list of officials, citizen/community groups, and media contacts. The CRP shall be submitted in

preliminary/internal draft for Navy review, draft for full regulatory review, and final after comments are addressed. The community involvement program shall be conducted in accordance with the RAB Rule (Federal Register 5/12/06) and the RAB Rule Handbook (DoD, March 2007).

***RPM Note: The Community Relations Plan documents the history of community relations and the issues of community concern at a site. It describes the objectives of the community relations activities and how these objectives will be met and includes a discussion of planned community interviews, fact sheets, and public meetings. The Navy Environmental and Natural Resources Program Manual (OPNAVINST 5090.1B, 01 Nov.1994), Marine Corps Environmental Compliance and Protection Manual (MCO P5090.2A, 10 July1998) and the RAB Rule Handbook (DoD, March 2007) provide public participation guidance.***

***DON's policy is to prepare CRPs for specific installations rather than for specific actions, the CRP may have additional requirements beyond those specified in CERCLA and, therefore, the RPM should check the installation's CRP to ensure that all requirements are being met. If necessary a CRP should be developed. Otherwise, community relations activities should support the existing CRPs (most cases).***

## **7.0 PROJECT MANAGEMENT**

The contractor shall perform project management activities necessary to maintain project control and to meet reporting requirements, including but not limited to the following:

### **7.1 Schedule**

The contractor will prepare a comprehensive project schedule which shall be due within [insert weeks/months] after project award. The schedule will be prepared using MS Project and provided in hardcopy and electronically in native format and may be required as a .PDF file as well. The contractor shall update the schedule monthly and provide this as an electronic deliverable (email only for this electronic deliverable) to the RPM. The contractor shall coordinate critical deliverable dates with the RPM. [Insert any critical schedule requirements here, such as Federal Facility agreements or other agreements]

### **7.2 Meetings and Project Coordination**

#### **7.2.1 Pre-Bid and Kickoff Meetings**

A pre-bid site visit [will/will not] be conducted by the Government. The pre-bid site visit will occur, [provide the date, time, assembly place, etc. for the visit]. The Government will prepare an abbreviated Site Safety and Health Plan to cover the site visit and, if the area has known MEC, provide a UXO-qualified safety escort. If necessary, a request for an ESS determination will be prepared by the government for submittal to **NOSSA/MARCORSYSCOM** prior to the site visit.

***RPM Note: The need for a pre-bid site visit will depend on the information available from the PA and/or SI and the contractor's familiarity with the site and your selected contract mechanism. A pre-bid site visit may be required for contract mechanisms where the SOW is sent to several bidders.***

The contractor shall plan to attend a kickoff meeting/formal site visit at [insert site or Facilities Engineering Command (FEC)]. Attendees of this meeting may include the Navy RPM, Environmental Coordinators and others from the site and various FEC personnel. At a minimum, the contractor's Project Manager and/or Technical Lead for this project shall attend. Regulators and stakeholders may be included as determined by the RPM. The agenda for this meeting will include discussions of roles and responsibilities, emergency response, health and safety, access to the site, project schedule, explosives safety, contracted deliverables, investigation methodology, and other issues related to the delivery order. The contractor shall provide a written meeting agenda to all invited participants not less than [insert number of days] prior to the scheduled meeting, coordinate with the RPM to arrange meeting facilities, and provide invited participants written meeting minutes within [insert number of days] after the meeting.

### **7.2.2 Project Meetings**

The contractor shall coordinate and attend [insert number] additional meetings at [insert location] to be held at the discretion of the RPM. Attendees normally include regulators and stakeholders. To the extent possible, it is recommended to schedule project meetings during times when the contractor's staff are already visiting [insert location] for project-related duties. Teleconference and web enabled meetings may also be necessary. The contractor is responsible for agendas and minutes of all meetings. The contractor will provide an agenda, via e-mail, no less than [insert number] days prior to any meeting to participants identified by the RPM. For meetings involving review of a deliverable, include a brief synopsis of the latest comments and recommendations for the deliverable. The contractor will provide invited participants written meeting minutes within [insert number] days after the meeting.

## **8.0 SUBMITTALS AND CORRESPONDENCE**

### **8.1 Format for Reports**

The final **TCRA, Emergency Removal Action, or NTCRA EE/CA** and Action Memorandum Report shall consist of a black and white master adequate for printing and copying on 8 1/2" X 11" paper size. It is permissible to use foldout sheets as long as the eleven-inch vertical dimension is retained. Maps should be in color to easily distinguish the various features, however, the contractor must ensure that critical data are not lost if the map is reproduced in black and white. Deliverables, other than Draft, shall contain a "Response to Comments" (RTC) table indicating how each regulatory agency comment was addressed. All draft and final submittals must be letter quality; all pages must be numbered with chapter number followed by page number (1-1, 1-2, 1-3, 2-1, 2-2, 2-3, etc.). Appendix documentation submittals must be letter quality with all pages numbered (A-1, A-2, B-1, B-2 etc.).

### **8.2 Electronic Deliverables of Records**

The data management **may** include a hand held PDA field device for collecting field data and a web-based electronic media site, including a web GIS. The field PDA will be used to record all field data including: MEC identification, man-hours for completing various tasks, geophysical data, and MD/RRD recovery and processing. The joint use of this system is to facilitate electronic exchange of information, key processes, and overall management of the contract. The electronic version/file of the preliminary/internal draft, draft, and final after comments are addressed shall be submitted in both A) the native format, which Navy prefers be a Microsoft product, and B) Adobe Acrobat PDF (or compatible) format. The PDF version of all final deliverables (other than raw analytical and databases) must be a complete, mirror image of the hardcopy, and include appendices, maps, signature pages, etc. At completion of the project with

the Final TCRA, Emergency Removal Action, or NTCRA EE/CA and Action Memorandum Report submittals, the contractor will provide an electronic deliverable with a copy of all reports, meeting minutes, point papers, maps and map databases, and briefings. All electronic submittals will be certified “virus free” and include the statement “virus free” on the disk or transmittal message. The contractor shall verify, with the RPM, the appropriate data management requirements and electronic data deliverables.

### 8.3 Spatial and Non-Spatial Data Standards

***RPM Note: NIRIS is designed to manage both IR and MRP site data using GIS and other end user tools. Training on the use of NIRIS for both RPMs and contractors started at most FECs in 2008. Coordinate with your local IR GIS Data Management Workgroup member regarding access and training for NIRIS and mapping needs. NIRIS can be linked to Regional Shore Installation Management System (RSIMS) for local basemap data, real estate parcel information and aerial photography for most sites, and NIRIS is NMCI compatible. All ER data must be submitted via the NIRIS EDDs and automated data checker. NIRIS should be used for MRP projects mapping needs, however, if there is an existing, legacy system with data to migrate to NIRIS, or specialized applications or tools, talk to your local IR GIS Data Management Workgroup member. NIRIS can be located on the NAVFAC Portal by navigating to the “employees” side, clicking on “eTools”, clicking on “more eTools” and scrolling down to NIRIS.***

Spatial data such as maps, CADD drawings, aerial photos, etc. may be required in support of the project. All CADD and Geographic Information Systems (GIS) graphics deliverables shall be compliant with the latest Navy and DOD spatial data requirements i.e. Naval Installation Restoration Information Solution (NIRIS) Non-NEDD Deliverable Submittal Guidelines SOP).

### 8.4 Geographic Information Systems (GIS) Deliverables

MRP data is inherently spatial in nature. A web-based GIS shall be used to facilitate decision making, perform analysis and visualize results, to ensure effective cleanup decisions are made in cooperation with the Navy, regulators, and other stakeholders. GIS data may include: past and present land uses, site conditions, historical photographs, land use controls (LUCs), geophysical data, MEC findings data, and MC data collected throughout the TCRA, Emergency Removal Action, or NTCRA. The Government will provide the contractor access to NIRIS and provide the initial base mapping data and information on the format of the data. The NIRIS Non-NEDD Deliverable Submittal Guidelines SOP contain detailed requirements and specifications and should be used for all GIS deliverables.

The contractor shall update and manage the project GIS in NIRIS, or if needed, an export of the NIRIS data using a local machine running ArcGIS or ArcInfo. Any project related spatial data including maps, models and associated collected or created data must then be submitted back to NIRIS according to the NIRIS Non-NEDD Deliverable Submittal Guidelines SOP. This would include daily geophysical data, MEC related items found during the investigation, positively identified MEC, positively identified archeological sites, environmental sample locations, inaccessible areas such as brush piles, fence lines, areas of bare rock, etc.

### 8.5 Electronic Data Deliverables

All tabular data such as MC analytical results by location, geophysical anomaly or ordnance information shall be provided using the appropriate NIRIS Electronic Data Deliverable according to the NEDD Standard Operating Procedure using the NIRIS web based data checker.

### 8.6 Administrative Record File (ARF)

The contractor will **establish or maintain** an ARF and site file during this phase of the project. All documents will be prepared and indexed for inclusion in the ARF.

***RPM Note: Information regarding the establishment of AR Files can be found in “Final Guidance on Administrative Records for Selecting CERCLA Response Actions” OSWER 9833.3A-1, Dec 1990 and in NAVFAC’s “CERCLA Interim Administrative Records Management System Users Guide” UG-2024-ENV, Dec 2000. In addition, NAVFAC Atlantic and Pacific, and many FECs have Records Managers to help RPMs maintain the ARF and Site File.***

### 8.7 Public Affairs

The contractor shall not disclose any data resulting from actions in this contract to the news media, the public, regulatory agencies, or any other non-project-involved personnel. The contractor shall refer all press or public contacts to the RPM. The contractor may not distribute reports or data to any other source, unless specifically authorized, in writing, by the Public Affairs Officer in accordance with NAVFAC Instruction 5720.10A. All project-related materials become permanent property of the United States Government.

### 8.8 Distribution

Deliverables must be approved by the RPM prior to distribution (see Table 1). **[RPM should make below chart specific to your SOW]**

**Table 1. Schedule of Deliverables**

Deliverable	# of Hard Copies/Disks			Due Date
	RPM	Activity/ Installation	Regulatory/ Other	
<b>TCRA, Emergency Removal Action, or NTCRA Work Planning Documents</b>				
Project Schedule	1/1	0/0	0/0	2 weeks from award
ESS	1/1	1/1	2/0	30 days from award
Draft Removal Work Plan	0/3	0/0	0/0	30 days from award
Gov't comments				1 week
Draft Final Removal Work Plan				
All review comments				
Final Removal Work Plan	1/1	1/1	0/0	1 week
<b>TCRA, Emergency Removal Action, or NTCRA REPORT</b>				

**Table 1. Schedule of Deliverables (Continued)**

Deliverable	# of Hard Copies/Disks			Due Date
	RPM	Activity/ Installation	Regulatory/ Other	
Draft TCRA, Emergency Removal Action, or NTCRA EE/CA and Action Memorandum Report	1/1	1/1	0/0	XX days from award
Navy Review/comment				XX days from award
Draft-Final TCRA, Emergency Removal Action, or NTCRA EE/CA and Action Memorandum Report	1/1	1/1	1/1	XX days from award
All Review/Comment				XX days from award
Final TCRA, Emergency Removal Action, or NTCRA EE/CA and Action Memorandum Report	2/2	1/1	1/1	XX days from award

**9.0 SPECIAL CONDITIONS**

The contractor will obtain written approval from the appropriate installation personnel [insert location and phone number] prior to obtaining photographic records, still or motion pictures, and aerial or ground photographs; in accordance with Public Law 18 U.S. Code 795 and applicable Station Regulations. The Government may provide a representative to act in an advisory capacity to prevent unauthorized disclosure of classified information.

Any oral directions, instructions, explanations, commitments and/or acceptances given by any government employee to the contractor, shall not be construed by the contractor as a change in scope to this delivery order. Any change in scope of work must be issued to the contractor, in writing, by the Contracting Officer in order to be binding to the government.

The contractor shall provide copies of all project correspondence to the RPM as well as synopses of all phone conversations with regulators in a timely manner. The RPM is to be copied on all electronic correspondence with FEC and Installation/Activity representatives, and others as appropriate and as requested by the RPM.

The contractor shall organize, furnish, maintain, supervise, and direct a work force, which, within the limitations of the provisions of the contract, is thoroughly capable and qualified to effectively perform the work set forth in this delivery order. The contractor will ensure that personnel have been appropriately trained for the tasks and duties assigned. The contractor will maintain and provide upon request, records of training and qualifications of individuals involved in the project.

The contractor and his employees and subcontractors shall become familiar with and obey installation regulations, including fire, traffic, and security regulations. Contractor personnel employed on the installation shall keep within the limits of the work (and avenues of ingress and

egress), and shall not enter restricted areas unless required to do so and are cleared for such entry. The contractor's equipment shall be conspicuously marked for identification.

Permit Equivalency for CERCLA On-site Response Actions: CERCLA on-site response actions are exempted by law from requirements to obtain Federal, State or local permits related to any activities conducted completely onsite [CERCLA Section 121(e)]. However, the substantive provisions of the permitting regulations that are applicable or relevant and appropriate, must be met. Expenses to obtain on-site permits that are exempt under CERCLA are not normally reimbursable.

Identification badges and vehicle passes will be furnished without charge; application for and use of passes will be specified by [insert Installation/Activity ] Installation Security when issued. Immediately report lost or stolen passes to [insert Installation/Activity ] Installation Security and, in writing, to the Contract Specialist (CS) and RPM. Issuance will be coordinated through the RPM.

## 10.0 REFERENCES

References: (RPM to determine all that are applicable and add site specific references. The RPM should also update the list to include the most recent issuance of any document or instruction)

- **NAVSEA OP-5**, Vol. 1, Seventh Revision, "Ammunition and Explosives Ashore Safety Regulations for Handling, Storing, Production, Renovation and Shipping".
- **NOSSA Instruction 8020.15 (series)**, "Explosives Safety Review, Oversight, And Verification of Munitions Responses" (26 Jan 2009)
- OPNAV INSTRUCTION 8020.15A/MCO 8020.13A, "Explosives Safety Review, Oversight, And Verification of Munitions Responses" (27 Feb 2008)
- OPNAV INSTRUCTION 3500.39 series, Operational Risk Management (ORM) method for identifying hazards
- DOD Explosives Safety Board (DDESB) Standard 6055.09-STD
- DDESB Technical Paper Number 18, dated December 2004
- Marine Corps Order P 8020.10A, "Marine Corps Ammunition Management and Explosives Safety Policy Manual" (for work performed at USMC installations)
- Automated Quality Assessment Planning System (AQAPS)
- Department of the Navy Environmental Restoration Program Manual, August 2006
- Federal Regulation 29 CFR 1910.120, Hazardous Waste Operations and Emergency Response (HAZWOPER)
- PA/SI report or Archives Search Report of installation
- Installation Master Plan
- IRP Initial Assessment Study/Preliminary Assessment/Site Inspection and other IRP reports related to the site
- Environmental Baseline Survey or Environmental Condition of Property
- Integrated Natural Resources Management Plan
- Military Munitions Rule [Federal Register: February 12, 1997 (Volume 62, Number 29)]
- DoD 4145.26-M, DoD Contractors' Safety Manual for Ammunition and Explosives
- DOD Policy to Implement the EPA's Military Munitions Rule (July 1, 1998)

- DODD 4715.1E, Environment, Safety, and Occupational Health (ESOH) (March, 2005)
- DOD EDQW Guide for Implementing EPA SW-846 Method 8330B
- Comprehensive Environmental Response, Compensation and Liability Act of 1980 (CERCLA Section 120 (h) 42 U.S.C. Section 9620) and as amended by the SARA of 1986
- Community Environmental Response Facilitation Act (CERFA), Public Law 102-426 (Oct 19, 1992)
- The National Oil and Hazardous Substances Pollution Contingency Plan (NCP), Part 300, Chapter 40, CFR
- Material Potentially Presenting an Explosive Hazard (MPPEH), DODI 4140.62, November, 2008
- USACOE, Military Munitions Response Actions, EM 1110-1-4009, June 15, 2007
- USACOE, Military Munitions Center of Expertise, Technical Update for Munitions Constituents (MC) Sampling, March 2005
- USACOE, Conceptual Site Models for Ordnance And Explosives (OE) and Hazardous, Toxic, And Radioactive Waste (HTRW) Projects, Feb 2003
- USACOE, MEC Detection, Recovery, And Disposal Technology Assessment Report, Dec 2005
- USACOE, Implementation of Incremental Sampling (IS) of Soil for the Military Munitions Response Program, USACE Interim Guidance 09-02, July 20, 2009
- US Navy, Conducting Human Health Risk Assessments Under the Environmental Restoration Program (Ser N453E/10595168, 12 Feb. 2001);
- US Navy, Navy Policy for Conducting Ecological Risk Assessments (Ser N453E/9U595355, 05 Apr. 1999)
- US Navy, Navy Human Health Risk Assessment Guidance, December 2008.
- US Navy, Navy guidance for conducting an ecological risk assessment is provided online at <http://web.ead.anl.gov/ecorisk/>
- USEPA, Handbook on the Management of Munitions Response Actions, (Draft Final May 2005)
- USEPA/DoD/DoI, Munitions and Explosives of Concern Hazardous Assessment (MEC HA) Methodology , February 2010 EPA 505B08001
- USEPA, SW 846 Test Methods for Evaluating Solid Waste, Physical/Chemical Methods, Method 8330B Nitroaromatics, Nitramines and Nitrate Esters by High Performance Liquid Chromatography and Method 8321A Solvent Extractable Nonvolatile Compounds by High Performance Liquid Chromatography/Thermospray/Mass Spectrometry (HPLC/TS/MS) or Ultraviolet (UV) Detection
- USEPA, A Guide to Developing and Documenting Cost Estimates During the Feasibility Study. EPA 540/R-D0/002, OSWER 9355.0-75
- USEPA, Use of Non-Time-Critical Removal Authority in Superfund Response Actions EPA 540/F-94/009, OSWER 9360.0-32FS February 2000
- USEPA, Conducting Non-Time-Critical Removal Actions under CERCLA EPA 540/F-94/009, OSWER 9360.0-32FS December 1993
- USEPA, Final Guidance on Implementation of the "Consistency" Exemption to the Statutory Limits on Removal Actions" OSWER 9360.0-12A June 1989
- USEPA, 10 Volume series entitled: "Superfund Removal Procedures". The series was written over a period of time and encompasses the following categories:
  - Overview Volume

The Removal Response Decision: Site Discovery to Response Decision  
Action Memorandum Guidance  
Response Management: Removal Action Start-up to Close-out  
Removal Enforcement Guidance for On-Scene Coordinators  
Public Participation Guidance for On-Scene Coordinators: Community Relations  
and the Administrative Record (July 1992)  
Removal Response Reporting: POLPREPs and OSC Reports (June 1994)  
Special Circumstances  
Guidance on the Consideration of ARARs During Removal Actions  
State Participation

- USEPA, Superfund Community Involvement Handbook EPA/540/K-01/003, Apr. 2002
- USEPA, Uniform Federal Policy for Quality Assurance Project Plans Manual, March 2005
- NAVFAC Uniform Federal Policy –Sampling and Analysis Plan Template, (See your FEC QA POC for the latest version)
- NAVFAC MEC Uniform Federal Policy –Quality Assurance Project Plan Template, (Available on the Navy MR page at [exwc.navfac.navy.mil/go/erb](http://exwc.navfac.navy.mil/go/erb))
- ESTCP Geophysical System Verification (GSV): A Physics-Based Alternative to Geophysical Prove-Outs for Munitions Response, July 2009

The Navy will provide an installation map of the subject property.

## **11.0 DEPARTMENT OF THE NAVY POINTS OF CONTACT**

### **Remedial Project Manager (RPM):**

Name:  
Address:  
Phone:  
Fax:  
Email:

### **Contract Specialist (CS):**

Name:  
Address:  
Phone:  
Fax:  
Email:

### **Activity/Installation Point of Contact (POC):**

Name:  
Address:  
Phone:  
Fax:  
Email:

## **12.0 PERSONNEL QUALIFICATIONS**

The contractor shall provide UXO technicians having appropriate levels of UXO expertise to perform the work under this task order. The minimum qualifications for UXO-qualified personnel are listed below (*from the DDESB TP-18 Table 4.1*).

**DDESB TP-18 Table 4.1. Minimum Qualification Standards**

<b>Position Description</b>	<b>Training Required (Notes 1, 2, &amp; 3)</b>	<b>Minimum Years of EOD/UXO Experience (Note 4)</b>	<b>Special Requirements (Note 5)</b>
Senior UXO Supervisor	1, 2, or 3	10 years	Significant experience in all aspects of munitions response actions or range clearance activities, as appropriate for the contracted operation. Five years experience in supervisory positions.
UXO Safety Officer	1, 2, or 3	8 years	Experience in all phases of munitions response actions or range clearance activities, as appropriate for the contracted operation, and applicable safety standards.
UXO Quality Control Specialist	1, 2,3	8 years	Experience in all phases of munitions response actions or range clearance activities, as appropriate for the contracted operation, and the transportation, handling and storage of munitions and commercial explosives.
UXO Technician III	1, 2 or 3	8 years	Prior military EOD and/or commercial UXO experience in munitions response actions or range clearance activities, as appropriate for the contracted operation.
UXO Technician II	1 or 2 -----or----- 3	N/A -----or----- 3 years	Prior military EOD experience -----or----- Experience in response munitions response actions or range clearance activities, as appropriate for the contracted operation, plus specific project/explosives safety training.
UXO Technician I	3	0	Successfully completed formal course of instruction appropriate to this skill level.
UXO-Sweep Personnel	Equipment and site specific training	N/A	Safety equipment and site specific training. (Experience at this position is not required for UXO Technician I certification.)

**Notes:**

1. Graduate of a military EOD School of the United States.
2. Graduate of a military EOD school of Canada, Great Britain, Germany, or Australia.
3. Graduate of a formal training course of instruction (see chapter 3 for detailed requirements) or EOD assistant courses.
4. Personnel working in the commercial industry may have significant breaks between jobs. Only actual time performing UXO-related tasks should be counted. (2080 hours = 1 man-year)
5. Divers conducting underwater detection and identification of munitions must have completed both the basic and the underwater portions of NAVSCOLEOD (or foreign equivalent) training.

## **Sampling for Munitions Constituents (MC)**

***RPM Note: The section title above is hyperlinked back to the page where each of the four different Field Work template links are located.***

***MCs are mixtures of explosive compounds and soils in concentrations less than 10% (by weight) for secondary explosives and less than 2% for primary explosives. If you are doing MC sampling in addition to other investigations, please incorporate MC sampling information outlined in this section into your SOW.***

### **4.1 Removal Work Plan**

The contractor shall prepare and submit a Draft, Draft Final and Final Removal Work Plan, with the required appendices, which describe how to implement the requirements and information developed during the planning and scoping of this Removal Work Plan. The Removal Work Plan will define project objectives, decision making criteria, and associated data needs to reach project closeout and describe Data Quality Objectives (DQOs). The basic Removal Work Plan will describe the general methodology for performing the site MC work, including at a minimum:

- Site preparation, including vegetation removal and removal of surface metallic debris (if required)
- Anomaly avoidance measures to be implemented
- Munitions Constituents (MC) Sampling
- Geographical Information Systems (GIS) and data management
- Investigation Derived Waste Management

#### **4.1.1 Site Health & Safety Plan (HASP)**

The contractor will prepare and submit a Site Health & Safety Plan (HASP). The HASP will contain an Activity Hazard Analysis (AHA) for each site-specific task to be conducted. The HASP will be appended to the Accident Prevention Plan (APP) that was prepared for the basic contract.

#### **4.1.2 Sampling and Analysis Plan (SAP) and Quality Assurance Project Plan (QAPP)**

The contractor will prepare a Draft and Final SAP/QAPP in accordance with the Guidance for Quality Assurance Project Plans, the Uniform Federal Policy for Quality Assurance Project Plans (UFP-QAPP), the "Uniform Federal Policy for Implementing Environmental Quality Systems" and the "Department of Defense Instruction: Environmental Quality Systems" The SAP will comprise a Field Sampling Plan (FSP) and a Quality Assurance Project Plan (QAPP), at a minimum. The FSAP will be submitted as an Appendix to the Removal Work Plan.

The contractor shall propose a methodology for selecting sampling locations, in coordination with the RPM and the stakeholders to characterize and evaluate exposures to MC at the site(s). Samples may be collected using anomaly avoidance techniques to ensure that intrusive sampling of surface and subsurface soils does not result in exposure to explosive safety hazards or upon completion of MEC removal activities, as appropriate to support the Removal objectives. Samples

shall be analyzed in accordance with the most current approved methods consistent with the QAPP.

**RPM Note: The following references for MC Sampling may be useful to the RPM.**

**a. Munitions Constituent (MC) Sampling Technical Update, USACE Military Munitions Center of Expertise, March 2005**

**b. Sampling Studies at an Air Force Live-Fire Bombing Range Impact Area, USACE ERDC, February 2006**

**c. Estimating Energetic Residue Loading on Military Artillery Ranges, Large Decision Units, USACE ERDC, March 2005**

**d. Protocols for Collection of Surface Soil Samples at Military Training and Testing Ranges for the Characterization of Energetic Munitions Constituents, USACE ERDC, July 2007**

**e. USEPA SW 846 Test Methods for Evaluating Solid Waste, Physical/Chemical Methods, Method 8330B Nitroaromatics, Nitramines and Nitrate Esters by High Performance Liquid Chromatography and Method 8321A Solvent Extractable Nonvolatile Compounds by High Performance Liquid Chromatography/Thermospray/Mass Spectrometry (HPLC/TS/MS) or Ultraviolet (UV) Detection**

**f. DoD EDQW Guide for Implementing EPA SW-846 Method 8330B**

**g. Implementation of Incremental Sampling (IS) of Soil for the Military Munitions Response Program, USACE Interim Guidance 09-02, July 20, 2009.**

The analytical laboratory should be identified in the proposal and must be identified in the SAP/QAPP and hold all applicable state certifications to perform the analytical methods required. Laboratories must also meet Navy IR QA Program requirements presented in the most current version of the Navy Installation Chemical Data Quality Manual, SP-02056-ENV.

The contractor shall determine the position of all sample locations using Global Positioning System (GPS) or other location method that will achieve a horizontal accuracy of [insert number] feet. The contractor shall prepare a drawing and spreadsheet of the sample location information (name, coordinates) and submit it as part of the MC Data Package with the Removal Report. The same information will also be submitted to NIRIS using the NEDD and automated data checker. QA/QC samples of sufficient matrix medium type and quantity must be collected.

The SAP/QAPP will outline the contractor's Quality Control and Quality Assurance measures. The duplicate QA and QC samples will be analyzed for the same parameters as the field samples. All samples will be submitted to a Navy-accredited laboratory. All procedures for samples collected and analyzed for MC shall be addressed and identified in the SAP/QAPP.

**RPM Note: If you plan on installing monitoring wells in a MRS, you will need to incorporate anomaly avoidance measures. This is typically done by using a detector to find an area clear of anomalies, pushing the drill to the depth of the detection limits, pulling out the drill and placing the detector in to ensure the next depth is clear. This can be cumbersome, so consider installing wells in areas that have no MEC history if possible. Sometimes moving the location of the well can avoid potential MEC, without sacrificing the objectives of the well location and sampling.**

**The USACE has a couple of references that can be useful for MC sampling titled USACOE MM CX Technical Update for Munitions Constituents Sampling dated March, 2005 and the MC Sampling chapter of Military Munitions Response Actions EM 1110-1-4009, June 2007. In addition, the EPA's SW 846 Method 8330B (November 2006 update to the original 8330) includes field sampling techniques as well as analytical procedures for munitions constituents sampling on ranges. EPA Method 8321 uses a mass spectrometer to positively identify the compounds present.**

**RPMs will need to choose which method to use based on site-specific DQOs. It should be noted that because EPA Method 8330B is relatively new, only a few commercial laboratories have been approved by the Navy to perform this analytical method. If method 8330B is chosen it is important to review the DoD Environmental Data Quality Workgroup Guide for Implementing EPA SW-846 Method 8330B. Important considerations include involving a risk assessor, and processing the entire field sample through the machine grinding process to reduce error. RPMs should be aware that the grinding and subsequent extraction procedure may overestimate the risk posed by the constituents by altering the sample's matrix conditions. Method 8330B uses a UV detector, which is not definitive, so a confirmatory method (Ic/ms is an option in 8330B or 8321) could also be used on a subset of the samples to positively identify the constituents present. The RPM will have to determine how to cost effectively manage the sampling and analysis costs. Also, the MR portal has a summary on Energetic Constituent Sampling.**

**For Munitions Constituents below an explosive hazard, the RPM is required to develop a UFP-SAP. The UFP QAPP Manual Guidance is implemented by NAVFAC through completion of thirty seven separate worksheets that address specific elements of the UFP QAPP guidance. Each of the worksheets references the applicable section of the UFP QAPP Manual it is intended to address. The Navy UFP-SAP template for each of these worksheets is included as a reference. The Navy UFP-SAP team has developed "Greentext" for the required UFP-SAP which provides suggestions and examples on how to populate the UFP-SAP worksheets for a MC sampling project. These worksheets are NAVFAC specific and provide a graded approach to developing the sampling and analysis plan.**

#### **4.1.3 Other Relevant Planning Documents**

The contractor shall prepare the following additional planning documents, based on knowledge of site conditions provided by the PA/SI and the site-specific Removal requirements:

- [insert applicable documents (e.g., Environmental Protection Plan, Erosion Control, Stormwater Management Plan, Natural Resource Assessment Plan, etc.)]

## **5.0 REMOVAL FIELD ACTIVITIES**

### **5.1 Site Preparation**

The contractor shall perform necessary site preparation to adequately support the field sampling methodology outlined in this SOW. [RPM to outline the type and extent of site preparation requirements and/or restrictions based on your site]. Procedures and equipment requirements shall be approved by the RPM prior to execution.

***RPM Note: Site preparation for MC sampling will typically be minimal. Site preparation at an MRS generally consists of vegetation clearance and surface removal of debris from the areas that will undergo survey and investigation. It may also include a surface sweep for MEC to ensure safety. The RPM should consider the type of vegetation that needs to be cleared, the re-growth rate, and the cost impacts of site preparation. Vegetation removal at some sites can be quite costly. If the surface MEC have been removed from the investigation areas, UXO escorts may not be required for the survey teams. NOSSA/MARCORSYSCOM will determine escort requirements as part of the ESS approval process. RPMs should evaluate the need for other site work requiring vegetation clearance (e.g. collection of geophysical data) and schedule these activities concurrently, if possible, to avoid the need for multiple vegetation clearing operations at the same site.***

## **5.2 Munitions Constituents Sampling and Analysis Activities**

The contractor shall propose a plan to collect samples and identify the depth of samples, proposed analysis, and measures to ensure the samples are collected safely. For estimating and planning purposes, the contractor should expect to collect a total of [insert number] samples [including quality control (QC) and quality assurance (QA) samples]. The laboratories shall provide analytical results within 30 days of sample receipt. In accordance with Navy IR QA Program requirements presented in the most current version of the Navy Installation Chemical Data Quality Manual, SP-02056-ENV, the contractor shall be responsible for quality control planning and implementation, performing data validation, and for submitting the appropriate NIRIS electronic data deliverable (NEDDs) via the NIRIS automated data checker.

***RPM Note: MC sampling is an area that will be critical to have stakeholder acceptance. Typically SI sampling will have been done to determine the site boundaries and explore the nature and extent of MC contamination. Ideally any sampling at this point should be to augment the work begun during the SI, and be focused on filling any data gaps and addressing any additional sampling issues with the stakeholders in order to reach a level of certainty regarding the nature and extent of MC contamination at the site. The RPM will need to add language to reflect whether the sampling activity is to augment SI data or whether it is to collect original data from the site. The RPM should add information and references for any past data collected. If the SI did not conduct any sampling, be sure to focus the Removal sampling on both defining the site limits and assessing risks from MC.***

***The need for MC sampling is based on a site specific determination. Past MEC related uses at the site should be considered in developing the SAP. For example, sampling approaches for OB/OD sites will differ from the approach used to assess areas used as target areas within a firing range. Field sampling and field testing techniques, as opposed to wet chemistry analysis by an off site lab, may be appropriate for some sites.***

## **5.3 Investigation Derived Waste (IDW)**

IDW management shall ensure protection of human health and the environment and be in compliance with ARARs. US EPA/state policy shall be incorporated into the IDW Management Plan developed for the Removal Workplan.

***RPM Note: US EPA's Guide to Management of Investigation-Derived Wastes (OSWER 9345.3-03FS, Jan. 1992) presents an overview of possible IDW management options, discusses the protectiveness requirements and ARARs associated with these options, and***

*outlines general objectives established for IDW management under Superfund.*

## [Geophysical Investigation without Intrusive Investigation](#)

***RPM Note: The section title above is hyperlinked back to the page where each of the four different Field Work template links are located.***

### **4.1 Removal Work Plan**

The contractor shall prepare and submit a Draft, Draft Final and Final Removal Work Plan, with the required appendices, which incorporate the data requirements and information developed during the planning and scoping task. The Removal Work Plan will define project objectives and associated data needs to reach project closeout and describe Data Quality Objectives. The basic Removal Work Plan will describe the general methodology for performing the site MEC work, including at a minimum:

- Site preparation including vegetation removal and removal of surface metallic debris
- Location surveys and mapping
- Geophysical System Verification (instrument verification strip, noise strip, and blind seeding)
- Data Quality Objectives (DQOs)
- Description of anomaly avoidance procedures
- Details of the QC program
- Geographical Information Systems (GIS) and data management

The Removal Work plan will include a geophysical investigation plan that describes the equipment, personnel and techniques to be used to collect digital geophysical data at the site. The plan will be detailed and will describe the sensor(s), platform(s), positioning and data analysis methods the contractor will use at each specific removal site(s) to meet the quality assurance and quality control requirements (This could be the accuracies required for an instrument verification strip, blind seeds and for positioning). Consistent with the requirements of the basic contract, the plan will identify, by name, key personnel responsible for data processing and quality control (QC) and will include a description of their experience and qualifications to perform the work assigned.

***RPM Note: The RPM will need to review NOSSAINST8020.15 (series) and submit the appropriate paperwork to NOSSA or MARCORSYSCOM to get concurrence that an ESS is not required based on anomaly avoidance procedures.***

#### **4.1.1 Site Health & Safety Plan (HASP)**

The contractor will prepare and submit a Site Health & Safety Plan (HASP). The HASP will contain an Activity Hazard Analysis (AHA) for each site-specific task to be conducted. The HASP will be appended to the Accident Prevention Plan (APP) that was prepared for the basic contract.

#### **4.1.2 Geophysical System Verification (GSV)**

The contractor shall prepare and submit as part of the removal work plan a section on geophysical system verification (GSV) proposed for the site. The contractor will describe the purpose for the GSV (e.g., confirm system performance and ensure that the data quality objectives (DQO) can be met). The contractor shall identify the methods to be used to:

- verify that the geophysical system is performing correctly by measuring the sensor responses of a small number of well-characterized items and confirming that the responses lie within expected parameters (and that the measured locations of the detected items are within requirements) and
- measure the site noise and determine whether targets of interest can be detected reliably to their depth of interest under the site conditions present.
- Emplace throughout the production site Industry Standard Objects (ISOs) in a blind seeding program to confirm production geophysics in the field.

***RPM Note: The complex Geophysical Prove Out (GPO) has been replaced by the GSV. Sites that have a unique requirement for a GPO can reference the ITRC Technical/Regulatory Guideline for Geophysical Prove-outs for Munitions Response Projects for details on how to construct and implement a GPO.***

***The instrument verification test strip concept can be used to verify instrument performance on any site and is an integral part of quality monitoring. For very large sites, it may be cost effective to construct multiple replications of the test strip so that crews can conduct their daily checks without undue transit time. The GSV moves resources from an up-front evaluation of the geophysical systems and their performance to an ongoing verification of the system performance. Utilizing a physics-based approach reduces the logistical burden (e.g., multiple mobilizations, acquisition of surrogates) of the older GPO process, allows use of a smaller plot, and results in greater confidence in the performance of the geophysical project itself. For more information on the GSV, see ESTCP's Geophysical System Verification (GSV): A Physics-Based Alternative to Geophysical Prove-Outs for Munitions Response.***

#### **4.1.3 MEC UFP-QAPP**

The contractor shall prepare a MEC UFP-QAPP that will address all quality control methods to be used to control MEC activities on the project. The MEC UFP-QAPP will discuss how the contractor intends to implement quality control for all site operations, including QC of equipment and personnel, QC of the data, and the proposed QC personnel and their qualifications. Quality control procedures shall be developed to ensure that quality of geophysical survey data and intrusive sampling for potential MEC anomalies meets the DQO's established by the **TCRA, Emergency Removal Action, or NTCRA** work plan. The MEC UFP-QAPP will be its own separate document.

***RPM Note: See the MEC UFP-QAPP template, the Adak MEC UFP-QAPP example, Adak Technical Management Plan (Work plan), and the Quality Assessment SOW template on the MR Portal for typical PQO's/DQOs, Measurement Performance Criteria, and SOPs. It should be noted that the PQCP in the Adak Technical Management Plan is abbreviated and refers to the Adak MEC UFP-QAPP for supporting details. RPMs are encouraged to use the UFP-QAPP format for their project sites.***

***The RPM needs to review the QAPP for several factors. The contractor should at a minimum include daily function tests of the equipment and personnel to ensure proper operation and minimal variances in performance. Refer to Military Munitions Response Actions; USACE Engineer Manual (EM) 1110-1-4009; June 2007, which is a reference which outlines daily and project function checks to be performed and documented by the contractor. The QAPP should also identify that the contractor will repeat collection of data in some percentage of repeated lanes or sections to ensure data repeatability and location repeatability. To ensure there is minimal variation in the data, the data collection team will collect data in an area, with some time separation between the collections of the two data sets. This is often***

**referred to as repeatability. These requirements should be outlined in the QAPP. The RPM should also ensure that there is proper documentation of the QC measures taken at the site.**

**RPM Note on Government quality assurance requirements: RPMs should be aware that NOSSAINST 8020.15(series) requires that each munitions response project have a QC program administered by the UXO contractor and a QA program administered by an independent, third-party activity. The complexity of the QC and QA programs is dependent on the nature of the project. The Naval Explosive Ordnance Technology Division (NAVEODTECHDIV) has experience, expertise and technically trained personnel in conducting quality assessments and developing the quality assessment reports for munitions response projects. The contact names are listed with the MRP Workgroup. Another alternative is to use a third party contract not associated with the site to perform quality assessment field activities for the Government. Typical aspects of quality assurance may include blind seeding of MEC-like items in the survey area, performing a partial survey on grids cleared by the contractor to confirm the findings, and reviewing documents to ensure consistency between work plans and field applications. The ultimate quality assurance requirements should be determined and budgeted by the RPM. See the Quality Assessment SOW template on the MR Portal for more information.**

**When developing QC and QA plans it is important to keep in mind that the objective of these plans and their execution is to ensure that agreed on standards of performance for work conducted on the project have been met. The approaches used for verifying this should be consistent with the approach used to conduct the work to avoid setting inconsistent standards for production, QC, and QA (e.g. similar MEC detection systems should be used for production, QC, and QA phases of the project). In addition, QC and QA processes are best scheduled in parallel with production phases of project work and not after completion of productions work. This will allow corrections to be made in production processes, if necessary, and avoid the need for rework of major portions of work that were completed prior to QC or QA review.**

#### **4.1.4 Other Relevant Planning Documents**

The contractor shall prepare the following additional planning documents, based on knowledge of site conditions provided by the PA/SI and the site-specific Removal requirements:

- **[insert applicable documents (e.g., Erosion Control, Stormwater Management Plan, etc.)]**

## **5.0 REMOVAL FIELD ACTIVITIES**

### **5.1 Site Preparation**

The contractor shall perform necessary site preparation to adequately support the field sampling methodology outlined in this SOW. **[RPM to outline the type and extent of site preparation requirements and/or restrictions]**. Procedures and equipment requirements shall be approved by the RPM prior to execution.

**RPM Note: Site preparation at an MRS generally consists of brush clearance and surface removal of debris from the areas that will undergo survey and investigation. It may also include a surface sweep for MEC to ensure the safety of the geophysical teams. The RPM should consider the type of growth to be cleared, the re-growth rate, and the cost impacts of site preparation. Brush removal at some sites can be quite costly and may result in**

**ecological damage. If the surface MEC have been removed from the investigation areas, no UXO escorts should be required for the survey teams. If the surface has not been cleared the RPM should work with NOSSA/MARCORSYSCOM to determine if UXO escorts for the investigation team will be required.**

## **5.2 Location Surveys and Mapping**

The contractor shall perform location recording and mapping using techniques that allow easy conversion/submission of data in the required format e.g., state plane coordinates. The contractor may use established control monuments, however, should the contractor select to set any property boundaries or monuments, this work shall be performed by a Professional Land Surveyor licensed in the [insert State]. Existing monument locations will be provided to the contractor. Contractor personnel who are knowledgeable and competent in land surveying and use of surveying equipment may perform grid and/or transect location and layout. The contractor shall prepare all location data and submit following completion of the work. Data must be provided using the appropriate Naval Installation Restoration Information Solution (NIRIS) Electronic Data Deliverable (NEDD) via the web based data checker in accordance with the NEDD SOP. Survey data shall include, at a minimum, a drawing and spreadsheets of survey information. For each site, the drawing shall cover the entire site and will include the list of coordinates for corners, starting, ending, turning locations, reference monuments used in survey, and other pertinent features of grids or transects, to include but not limited to MEC location data including grid number where found, item number assigned, type of item, location coordinates to nearest foot, and depth below ground surface.

## **5.3 Digital Geophysical Mapping**

The contractor shall propose a methodology and rationale for performing digital geophysical mapping (DGM) to support the data requirements of the TCRA, Emergency Removal Action, or NTCRA. The contractor may propose to map grids or transects, or a combination of these. The contractor shall produce maps of the site that show the major geophysical features. The contractor shall update and manage the project GIS in NIRIS, or if needed, an export of the NIRIS data using a local machine running ArcGIS or ArcInfo. Any project related spatial data including maps, models and associated collected or created data must then be submitted back to NIRIS according to the NIRIS Non-NEDD Deliverable Submittal Guidelines SOP. This would include daily geophysical data, ordnance related items found during the investigation, positively identified MEC, positively identified archeological sites, environmental sample locations, inaccessible areas such as brush piles, fence lines, areas of bare rock, etc. See Section 8.3 for details.

If mag & flag techniques are proposed, the location of [all, MEC only, MEC and significant] anomalies must be electronically recorded and entered into the project GIS along with the anomaly information (e.g., identification, depth, disposition, etc.).

***RPM Note: The RPM with the stakeholders should define what level of geophysical mapping and investigation is adequate to characterize the site. The RPM will need to consider whether the goal of the survey is to locate broad target or disposal areas, or specific individual anomalies that could represent MEC. This will focus the goals of the geophysical survey. Surveys are typically conducted using grids of 100ftx100ft, but could also utilize transects or other patterns based site specific information. Wide area assessment technologies may be appropriate for consideration at large sites that have little documentation concerning the location of range related activities. Stakeholder buy-in is critical and leads to greater certainty in the decision making process about the site, cleanup options, and future land use. Obviously, the more area mapped, the better the***

***characterization, but also increased costs. So the RPM should work with stakeholders to find the acceptable level of work that will adequately characterize the site within the budget. The costs of a survey are minimal compared to the costs of the intrusive anomaly investigation so consider these factors when scoping your work. In the Management Guidance Principles document, DoD and EPA agree to a preference for using investigative techniques that provide an auditable, objective record of investigation area and results. This usually means EM and DGPS or something similar as opposed to mag & flag.***

***RPMs should be aware that there are circumstances where analog metal detection procedures (called mag & flag or mag & dig) may be more appropriate (e.g., OB/OD areas, areas adjacent to targets, etc.). Mag, Flag, & Dig operations are most useful when there is known dispersed contamination of MEC and metal debris where a digital geophysical map would not provide the best level of information. This is sometimes done to clear the surface and to locate major areas of MEC contamination within a site. It must be understood that Mag, Flag, & Dig operations do not produce a digital record of the position of the instrument, operator, or the instrument signal associated with the area surveyed by the MEC technician and are intrusive. Consequently, care must be taken to ensure that adequate QC/QA measures are taken to ensure that AOC's are adequately evaluated and that the performance requirements of the process for removal of MEC and debris metal have been met and the explosives safety requirements of the NOSSA/MARCORSYSCOM approved ESS are also met. An RPM should consider Mag, Flag, & Dig for their site if it is less important to record the position of each anomaly, but only record the significant MEC finds. If Mag, Flag, & Dig operations are chosen as an investigative (or remediation) technique, a QAPP must be developed to ensure that an objective record is maintained of the areas where these techniques have been used.***

## [Geophysical Investigation with Intrusive Investigation](#)

***RPM Note: The section title above is hyperlinked back to the page where each of the four different Field Work template links are located.***

### **4.1 Removal Work Plan**

The contractor shall prepare and submit a Draft, Draft Final and Final Removal Work Plan, with the required appendices, which incorporate the data requirements and information developed during the planning and scoping task. The Removal Work Plan will define project objectives and associated data needs to reach project closeout and describe Data Quality Objectives. The basic Removal Work Plan will describe the general methodology for performing the site MEC work, including:

- Site preparation including vegetation removal and removal of surface metallic debris
- Location surveys and mapping
- Geophysical System Verification (instrument verification strip, noise strip, and blind seeding)
- Data Quality Objectives (DQOs)
- Description of anomaly selection procedures
- Description of anomaly removal procedures
- Details of the QC program
- Description of MEC & MPPEH management
- Geographical Information Systems (GIS) and data management

The Removal Work plan will include a geophysical investigation plan that describes the equipment, personnel and techniques to be used to collect digital geophysical data at the site. The plan will be detailed and will describe the sensor(s), platform(s), positioning and data analysis methods the contractor will use at each specific removal site(s) to meet the quality assurance and quality control requirements (This could be the accuracies required for an instrument verification strip, blind seeds and for positioning). Consistent with the requirements of the basic contract, the plan will identify, by name, key personnel responsible for data processing and quality control (QC) and will include a description of their experience and qualifications to perform the work assigned.

***RPM Note: The RPM will need to submit an ESS to NOSSA or MARCORSYSCOM for endorsement to the DDESB for their approval prior to field work beginning. The ESS shall be completed in accordance with NOSSAINST 8020.15 (series), "Guidelines for Preparing an Explosives Safety Submission."***

#### **4.1.5 Site Health & Safety Plan (HASP)**

The contractor will prepare and submit a Site Health & Safety Plan (HASP). The HASP will contain an Activity Hazard Analysis (AHA) for each site-specific task to be conducted. The HASP will be appended to the Accident Prevention Plan (APP) that was prepared for the basic contract.

#### **4.1.6 Geophysical System Verification (GSV)**

The contractor shall prepare and submit as part of the removal work plan a section on geophysical system verification (GSV) proposed for the site. The contractor will describe the purpose for the

GSV (e.g., confirm system performance and ensure that the data quality objectives (DQO) can be met). The contractor shall identify the methods to be used to:

- verify that the geophysical system is performing correctly by measuring the sensor responses of a small number of well-characterized items and confirming that the responses lie within expected parameters (and that the measured locations of the detected items are within requirements) and
- measure the site noise and determine whether targets of interest can be detected reliably to their depth of interest under the site conditions present.
- Emplace throughout the production site Industry Standard Objects (ISOs) in a blind seeding program to confirm production geophysics in the field.

***RPM Note: The complex Geophysical Prove Out (GPO) has been replaced by the GSV. Sites that have a unique requirement for a GPO can reference the ITRC Technical/Regulatory Guideline for Geophysical Prove-outs for Munitions Response Projects for details on how to construct and implement a GPO.***

***The instrument verification test strip concept can be used to verify instrument performance on any site and is an integral part of quality monitoring. For very large sites, it may be cost effective to construct multiple replications of the test strip so that crews can conduct their daily checks without undue transit time. The GSV moves resources from an up-front evaluation of the geophysical systems and their performance to an ongoing verification of the system performance. Utilizing a physics-based approach reduces the logistical burden (e.g., multiple mobilizations, acquisition of surrogates) of the older GPO process, allows use of a smaller plot, and results in greater confidence in the performance of the geophysical project itself. For more information on the GSV, see ESTCP's Geophysical System Verification (GSV): A Physics-Based Alternative to Geophysical Prove-Outs for Munitions Response.***

#### **4.1.7 MEC UFP-QAPP**

The contractor shall prepare a MEC UFP-QAPP that will address all quality control methods to be used to control MEC activities on the project. The MEC UFP-QAPP will discuss how the contractor intends to implement quality control for all site operations, including QC of equipment and personnel, QC of the data, and the proposed QC personnel and their qualifications. Quality control procedures shall be developed to ensure that quality of geophysical survey data and intrusive sampling for potential MEC anomalies meets the DQO's established by the **TCRA, Emergency Removal Action, or NTCRA** work plan. The MEC UFP-QAPP will be its own separate document.

***RPM Note: See the MEC UFP-QAPP template, the Adak MEC UFP-QAPP example, Adak Technical Management Plan (Work plan), and the Quality Assessment SOW template on the MR Portal for typical PQO's/DQOs, Measurement Performance Criteria, and SOPs. It should be noted that the PQCP in the Adak Technical Management Plan is abbreviated and refers to the Adak MEC UFP-QAPP for supporting details. RPMs are encouraged to use the UFP-QAPP format for their project sites.***

***The RPM needs to review the QAPP for several factors. The contractor should at a minimum include daily function tests of the equipment and personnel to ensure proper operation and minimal variances in performance. Refer to Military Munitions Response Actions; USACE Engineer Manual (EM) 1110-1-4009; June 2007, which is a reference which outlines daily and project function checks to be performed and documented by the contractor. The QAPP***

**should also identify that the contractor will repeat collection of data in some percentage of repeated lanes or sections to ensure data repeatability and location repeatability. To ensure there is minimal variation in the data, the data collection team will collect data in an area, with some time separation between the collections of the two data sets. This is often referred to as repeatability. These requirements should be outlined in the QAPP. The RPM should also ensure that there is proper documentation of the QC measures taken at the site.**

**RPM Note on Government quality assurance requirements: RPMs should be aware that NOSSA INST 8020.15(series) requires that each munitions response project have a QC program administered by the UXO contractor and a QA program administered by an independent, third-party activity. The complexity of the QC and QA programs is dependent on the nature of the project. The Naval Explosive Ordnance Technology Division (NAVEODTECHDIV) has experience, expertise and technically trained personnel in conducting quality assessments and developing the quality assessment reports for munitions response projects. The contact names are listed with the MRP Workgroup. Another alternative is to use a third party contract not associated with the site to perform quality assessment field activities for the Government. Typical aspects of quality assurance may include blind seeding of MEC-like items in the survey area, performing a partial survey on grids cleared by the contractor to confirm the findings, and reviewing documents to ensure consistency between work plans and field applications. The ultimate quality assurance requirements should be determined and budgeted by the RPM. See the Quality Assessment SOW template on the MR Portal for more information.**

**When developing QC and QA plans it is important to keep in mind that the objective of these plans and their execution is to ensure that agreed on standards of performance for work conducted on the project have been met. The approaches used for verifying this should be consistent with the approach used to conduct the work to avoid setting inconsistent standards for production, QC, and QA (e.g. similar MEC detection systems should be used for production, QC, and QA phases of the project). In addition, QC and QA processes are best scheduled in parallel with production phases of project work and not after completion of production work. This will allow corrections to be made in production processes, if necessary, and avoid the need for rework of major portions of work that were completed prior to QC or QA review.**

#### **4.1.8 Explosives Safety Submission (ESS)**

The contractor (or RPM) will prepare and submit an Explosives Safety Submission (ESS) in accordance with NOSSA Instruction 8020.15 (series) to be coordinated with the installation Explosives Safety Officer and submitted to NOSSA/MARCORSYSCOM and DDESB for their approval prior to the start of fieldwork. The approved ESS [will/will not] be included as an Appendix to the Removal Work Plan and the two documents must be consistent. The ESS is the primary document for explosives safety at the site.

**RPM Note: The RPM will need to submit an ESS to NOSSA or MARCORSYSCOM for approval prior to field work beginning. The ESS shall be completed in accordance with NOSSA INST 8020.15 (series), Enclosure (3) "Guidelines for Preparing an Explosives Safety Submission." NOSSA may take up to a month to review and comment on each draft and the final ESS. The RPM should also plan on the DDESB review taking at least one month for their review and approval.**

#### 4.1.9 Other Relevant Planning Documents

The contractor shall prepare the following additional planning documents, based on knowledge of site conditions provided by the PA/SI and the site-specific Removal requirements:

- [insert applicable documents (e.g., Erosion Control, Stormwater Management Plan, etc.)]

### 5.0 REMOVAL FIELD ACTIVITIES

#### 5.1 Site Preparation

The contractor shall perform necessary site preparation to adequately support the field sampling methodology outlined in this SOW. [RPM to outline the type and extent of site preparation requirements and/or restrictions]. Procedures and equipment requirements shall be approved by the RPM prior to execution.

***RPM Note: Site preparation at an MRS generally consists of brush clearance and surface removal of debris from the areas that will undergo survey and investigation. It may also include a surface sweep for MEC to ensure the safety of the geophysical teams. The RPM should consider the type of growth to be cleared, the regrowth rate, and the cost impacts of site preparation. Brush removal at some sites can be quite costly and may result in ecological damage. If the surface MEC have been removed from the investigation areas, no UXO escorts should be required for the survey teams. If the surface has not been cleared the RPM should work with NOSSA/MARCORSYSCOM to determine if UXO escorts for the investigation team will be required.***

#### 5.2 Location Surveys and Mapping

The contractor shall perform location recording and mapping using techniques that allow easy conversion/submission of data in the required format e.g., state plane coordinates. The contractor may use established control monuments, however, should the contractor select to set any property boundaries or monuments, this work shall be performed by a Professional Land Surveyor licensed in the [insert State]. Existing monument locations will be provided to the contractor. Contractor personnel who are knowledgeable and competent in land surveying and use of surveying equipment may perform grid and/or transect location and layout. The contractor shall prepare all location data and submit following completion of the work. Data must be provided using the appropriate Naval Installation Restoration Information Solution (NIRIS) Electronic Data Deliverable (NEDD) via the web based data checker in accordance with the NEDD SOP. Survey data shall include, at a minimum, a drawing and spreadsheets of survey information. For each site, the drawing shall cover the entire site and will include the list of coordinates for corners, starting, ending, turning locations, reference monuments used in survey, and other pertinent features of grids or transects, to include but not limited to MEC location data including grid number where found, item number assigned, type of item, location coordinates to nearest foot, and depth below ground surface.

#### 5.3 Digital Geophysical Mapping

The contractor shall propose a methodology and rationale for performing digital geophysical mapping (DGM) to support the data requirements of the TCRA, Emergency Removal Action, or NTCRA. The contractor may propose to map grids or transects, or a combination of these. The contractor shall update and manage the project GIS in NIRIS, or if needed, an export of the NIRIS data using a local machine running ArcGIS or ArcInfo. Any project related spatial data including maps, models and associated collected or created data must then be submitted back to NIRIS

according to the NIRIS Non-NEDD Deliverable Submittal Guidelines SOP. This would include daily geophysical data, MEC related items found during the investigation, positively identified MEC, positively identified archeological sites, environmental sample locations, inaccessible areas such as brush piles, fence lines, areas of bare rock, etc. See Section 8.3 of the SOW for details.

***RPM Note: The RPM with the stakeholders should define what level of geophysical mapping and investigation is adequate to characterize the site. The RPM will need to consider whether the goal of the survey is to locate broad target or disposal areas, or specific individual anomalies that could represent MEC. This will focus the goals of the geophysical survey. Surveys are typically conducted using grids of 100ftx100ft, but could also utilize transects or other patterns based site specific information. Wide area assessment technologies may be appropriate for consideration at large sites that have little documentation concerning the location of range related activities. Stakeholder buy-in is critical and leads to greater certainty in the decision making process about the site, cleanup options, and future land use. Obviously, the more area mapped, the better the characterization, but also increased costs. So the RPM should work with stakeholders to find the acceptable level of work that will adequately characterize the site within the budget. The costs of a survey are minimal compared to the costs of the intrusive anomaly investigation so consider these factors when scoping your work. In the Management Guidance Principles document, DoD and EPA agreed to a preference for using investigative techniques that provide an auditable, objective record of investigation area and results. This usually means EM and DGPS or something similar as opposed to mag & flag.***

***RPMs should be aware that there are circumstances where analog metal detection procedures (called mag & flag or mag & dig) may be more appropriate (e.g., OB/OD areas, areas adjacent to targets, etc.). Mag, Flag, & Dig operations are most useful when there is known dispersed contamination of MEC and metal debris where a digital geophysical map would not provide the best level of information. This is sometimes done to clear the surface and to locate major areas of MEC contamination within a site. It must be understood that Mag, Flag, & Dig operations do not produce a digital record of the position of the instrument, operator, or the instrument signal associated with the area surveyed by the MEC technician. Consequently, care must be taken to ensure that adequate QC/QA measures are taken to ensure that AOC's are adequately evaluated and that the performance requirements of the process for removal of MEC and debris metal have been met. An RPM should consider Mag, Flag, & Dig for their site if it is less important to record the position of each anomaly, but only record the significant MEC finds. If Mag, Flag, & Dig operations are chosen as an investigative (or remediation) technique, A QAPP must be developed to ensure that an objective record is maintained of the areas where these techniques have been use.***

#### **5.4 Intrusive Investigations**

The contractor shall implement MEC [removal / sampling] in accordance with DOD and DON requirements and the approved Removal Work Plan. The contractor will describe in their proposal the method to be used for reacquiring target anomalies from the geophysical data and for performing the investigation and removal of each target site. For estimating and planning purposes, the contractor is to assume [Insert number of anomalies anticipated in a grid, acre, or transect, based on what is being used at your site]. The contractor shall identify in the Removal Work Plan the decision criteria for halting or expanding the excavation of anomalies in an area. The contractor will outline the details of the investigation in the ESS for approval by

NOSSA/MARCORSYSCOM and ensure that all work descriptions in the Removal Work Plan are consistent with the NOSSA/MARCORSYSCOM approved ESS.

***RPM Note: It is critical that the anomaly selection process be coordinated with your stakeholders as this will be a key factor in the remedial decision process. The anomaly selection process involves assessing the known data from the GSV and using geophysical data software, such as Oasis Montaj or Uhunter, in order to identify the characteristics of an MEC anomaly for your specific site conditions. The DGM survey will see all metal objects, so the key is to focus the investigation on the anomaly signatures that are most indicative of MEC. The process can often be iterative where the anomaly selection process is conservative at first and then adjusted based on the field data being collected. The smaller and deeper munitions will result in less defined signals because of their size/depth and this can lead to an increased cost of investigation. An iterative process with stakeholders is a good way to minimize costs and get buy in to the process of which anomalies to investigate.***

***At a typical MRP site, along a segment of transect or within a grid, the MEC team will relocate and investigate the anomalies selected for investigation from the DGM data. On sites where there is so much metal as to make selecting discreet anomalies from the DGM data impossible, alternate language may be needed so that the contractor can propose trenching or other methods as a means of quantifying and characterizing the amount of MEC at the site. They should still propose to perform DGM and then use that data to select areas for investigation. If you are doing sampling at a site, it is important to build in a method where you can investigate areas around MEC findings so that you can characterize the site while you are in the field.***

***The ESS may contain language such as this “The UXO Technician will carefully remove enough soil, without disturbing the MEC, to facilitate positive identification or to obtain its identification features. UXO Technicians will make every effort to identify MEC through visual examination of the item for markings and other identifying features such as shape, size, and external fittings. Items will not be moved during the inspection/identification until the fuze conditions can be ascertained. If the condition is questionable, consider the fuze to be armed. The fuze is considered the most hazardous component of a UXO, regardless of type or condition. The SUXOS make final determination of identification of the item and the disposition of the item prior to implementing any disposal operations. Recovered military munitions or MEC will not be moved by personnel unless it is safe to do so. Movement of MEC by hand is authorized only after positive identification and a determination by the UXO Technician III and either the SUXOS or UXOSO and the MEC is safe to move.”***

## **5.5 MEC Management**

The contractor shall manage all MEC, MPPEH, and MEC related debris in accordance with DOD and DON requirements and the approved **TCRA, Emergency Removal Action, or NTCRA** Work Plan. The contractor shall describe their proposed methodology for accounting for all MEC items or components encountered from field discovery to point of disposal. This accounting shall include the amounts of MEC, identification and condition, location, orientation and depth of MEC, storage and disposition. The accounting system shall also account for all demolition materials utilized to detonate MEC on site. This accounting process shall be outlined in the **TCRA, Emergency Removal Action, or NTCRA** Work Plan and included in an appendix to the **TCRA, Emergency Removal Action, or NTCRA** Report. The contractor shall take digital photographs of identifiable MEC found during the investigation, which shall be attached to the MEC locations displayed in the GIS.

**RPM Note:** Some project teams may also require that MPPEH (above a certain size) also be accounted for and photographed.

### 5.5.1 MEC Treatment

**RPM Note:** The RPM needs to understand that Removal Field Activities that recover MEC will require on- or off-site treatment of MEC during the removal phase before the final remedy is selected. This is due to the fact that known MEC that is discovered during the investigation will not be reburied or left in place due to its hazard.

The contractor shall be responsible for the destruction of all MEC in accordance with DOD and DON requirements as described in the approved ESS and TCRA, Emergency Removal Action, or NTCRA Work Plan. For planning and estimating purposes, the contractor shall be prepared to dispose of [insert number] items of MEC ranging in size from [insert size of MEC expected at your site]. The contractor shall describe in their proposal the methods, personnel, and equipment they will use to perform disposal of MEC on the site.

**RPM Note:** The RPM needs to be aware of the process required for any treatment/disposal by detonation of MEC. The RPM should first understand the viable options, which include 1) on-site open detonation, 2) detonation in a contained detonation chamber (CDC), and 3) transport to an approved facility for detonation. The decision to treat in situ or move the MEC item can only be made by the Senior UXO Supervisor or a UXO Technician III team leader. If the MEC item is a UXO, then only active duty EOD personnel can certify them as safe to transport. On some Navy sites, the Navy EOD may manage the disposal of MEC items, but this is more typical for unexpected findings versus a cleanup project. On most sites the contractor performing MEC remedial investigation/action has that responsibility. The RPM will need to decide how this will be handled for your specific site and make sure the requirement is clear in the SOW. This is another case where the stakeholders should be involved in the decision because in many instances, they will strongly object to open detonation as the preferred method of destruction and may request that MEC be destroyed in a CDC. If you have a case where MEC is determined not safe to move, you will need to plan for on-site Blow In Place (BIP) detonation. This contingency should always be built into your Removal Work Plan, even if it is unlikely.

Open detonation is cheaper and is the primary practice of military EOD units, though you may need to sample and clean the area after detonation. There are also noise and public notification issues to consider. You may also need to coordinate with your local air board and comply with some substantive requirements. Recall that under CERCLA, we do not have to get permits, but need to meet the substantive permitting requirements of permits or regulations. There are many studies that show that a well designed detonation does not leave residual chemicals.

The CDC is a commercial unit that has heavy walls to contain to explosive force and it has air treatment units connected to take out particulate. The CDC T-10 is limited to a Net Explosive Weight of 13 pounds of explosives. This limits the size of item that can be detonated. The T-30 is being tested and has the ability to contain 40lbs of explosives. The other limitations of the CDC is that it is quite costly and often unavailable based on use at other sites. It is a favorite of regulators because it is contained. While DDESB has approved use of the CDC unit, you still need to get an ESS approved through NOSSA/MARCORSYSCOM and then DDESB for your site prior to its use. The CDC is too expensive to remain on site for the duration of the project and typically will be mobilized at the end of the project for just the number of days needed to complete disposal of the MEC. During the collection period and until the CDC can be mobilized, any munitions recovered

*will have to be stored in a NOSSA/MARCORSYSCOM approved, secured storage area. An empty, site approved magazine in an ammunition facility is an excellent resource when it is available. If not, the contractor will have to site, install, maintain and remove a temporary storage facility that may have more than one magazine due to ammunition compatibility storage requirements. All of these issues should be discussed with the stakeholders with the goal of reaching a sensible solution. Whatever the decision, the information about managing MEC and treatment/disposal operations will have to be included in the ESS.*

#### **5.5.2 Material Potentially Presenting an Explosives Hazard (MPPEH) Management**

The contractor shall be responsible for the disposition of all MPPEH in accordance with the approved ESS and Removal Work Plan. The contractor shall identify in his proposal the methods and equipment to be used to, inspect, certify, verify, demilitarize, and dispose of MPPEH from the site. The contractor shall identify the qualifications of personnel who will be involved in inspecting, certifying and verifying the material and describe their responsibilities. The contractor shall describe the quality control procedures to be implemented to ensure the integrity of the proposed process.

The contractor is responsible for disposing of all MPPEH and MEC related debris. For planning and estimating purposes, the contractor shall assume [insert number] tons of MPPEH and MEC related debris will require transportation and disposal or stockpiling until the completion of this contract if it poses no immediate threat.

***RPM Note: In general, MPPEH is material that is NOT known with certainty to present an explosion hazard, but may contain hidden explosive material, or minor amounts of explosive material. MPPEH must be assumed to present an explosion hazard until it is visually inspected and/or processed, and certified safe. The effective management of MPPEH prevents unauthorized use, transfer, or release of MPPEH from DOD control, transfer or release of MPPEH that will unintentionally present an explosive hazard to either a qualified receiver or the public, and shipment of MPPEH that violates hazardous material transportation regulations. MPPEH handling must comply with NAVSEA OP5, Sections 13-15. Contracts or other legal agreements require compliance with the provisions of NAVSEA OP-5, DOD 4140.62 (series), Material Potentially Presenting an Explosive Hazard (MPPEH), DOD 4145.26-M (series), DOD Contractor's Safety Manual for Ammunition and Explosives, and DOD 4160.21-M (series), Defense Materiel Disposition Manual and DOD 4160.21-M-1 (series), Defense Demilitarization Manual, by all who possess, manage, process, or provide disposition of MPPEH. All of these requirements are rolled up into Section 13-15 of OP-5. The flow diagram at the end of this SOW presents a simplified schematic of how MPPEH is processed.***

***The RPM is encouraged to discuss site specific conditions with NOSSA/MARCORSYSCOM when deciding how to manage MPPEH. At MRS locations, it is common to find large amounts of casing and munitions parts, which are initially certified inert by an UXO technician and need to be further determined to be clear of residual explosives by surveying all the surfaces. When all the surfaces can not be inspected the material cannot be certified as safe (5X) and is considered hazardous (3X) and the handling requirements outlined in OP5 will have to be met. Some information can also be found in the USACE OE-CX document titled "Corps of Engineers Contractors Ordnance and Explosives (OE), Range Residue (RR) Inspection, Certification and Final Disposition Procedures," dated April 2003 that describes their preferred methods for safely disposing of MPPEH.***

## [Mag, Flag, & Dig \(Magnetometer detection and marking without geophysical mapping followed by intrusive investigation\)](#)

***RPM Note: The section title above is hyperlinked back to the page where each of the four different Field Work template links are located.***

### **4.1 Removal Work Plan**

The contractor shall prepare and submit a Draft, Draft Final and Final Removal Work Plan, with the required appendices, which incorporate the data requirements and information developed during the planning and scoping task. The Removal Work Plan will define project objectives and associated data needs to reach project closeout and describe Data Quality Objectives. The basic Removal Work Plan will describe the general methodology for performing the site MEC work, including:

- Site preparation including vegetation removal and removal of surface metallic debris
- Location surveys and mapping
- Geophysical System Verification (instrument verification strip, noise strip, and blind seeding)
- Data Quality Objectives (DQOs)
- Description of anomaly selection procedures
- Description of anomaly removal procedures
- Details of the QC program
- Description of MEC & MPPEH management
- Geographical Information Systems (GIS) and data management

The Removal Work plan will include a geophysical investigation plan that describes the equipment, personnel and techniques to be used to collect digital geophysical data at the site. The plan will be detailed and will describe the sensor(s), platform(s), positioning and data analysis methods the contractor will use at each specific removal site(s) to meet the quality assurance and quality control requirements (This could be the accuracies required for an instrument verification strip, blind seeds and for positioning). Consistent with the requirements of the basic contract, the plan will identify, by name, key personnel responsible for data processing and quality control (QC) and will include a description of their experience and qualifications to perform the work assigned.

***RPM Note: The RPM will need to submit an ESS to NOSSA or MARCORSYSCOM for approval prior to field work beginning. The ESS shall be completed in accordance with NOSSAINST 8020.15 (series), Enclosure (3), "Guidelines for Preparing an Explosives Safety Submission."***

#### **4.1.10 Site Health & Safety Plan (HASP)**

The contractor will prepare and submit a Site Health & Safety Plan (HASP). The HASP will contain an Activity Hazard Analysis (AHA) for each site-specific task to be conducted. The HASP will be appended to the Accident Prevention Plan (APP) that was prepared for the basic contract.

#### 4.1.10 Geophysical System Verification (GSV)

The contractor shall prepare and submit as part of the removal work plan a section on geophysical system verification (GSV) proposed for the site. The contractor will describe the purpose for the GSV (e.g., confirm system performance and ensure that the data quality objectives (DQO) can be met). The contractor shall identify the methods to be used to:

- verify that the geophysical system is performing correctly by measuring the sensor responses of a small number of well-characterized items and confirming that the responses lie within expected parameters (and that the measured locations of the detected items are within requirements) and
- measure the site noise and determine whether targets of interest can be detected reliably to their depth of interest under the site conditions present.
- Emplace throughout the production site Industry Standard Objects (ISOs) in a blind seeding program to confirm production geophysics in the field.

***RPM Note: The complex Geophysical Prove Out (GPO) has been replaced by the GSV. Sites that have a unique requirement for a GPO can reference the ITRC Technical/Regulatory Guideline for Geophysical Prove-outs for Munitions Response Projects for details on how to construct and implement a GPO.***

***The instrument verification test strip concept can be used to verify instrument performance on any site and is an integral part of quality monitoring. For very large sites, it may be cost effective to construct multiple replications of the test strip so that crews can conduct their daily checks without undue transit time. The GSV moves resources from an up-front evaluation of the geophysical systems and their performance to an ongoing verification of the system performance. Utilizing a physics-based approach reduces the logistical burden (e.g., multiple mobilizations, acquisition of surrogates) of the older GPO process, allows use of a smaller plot, and results in greater confidence in the performance of the geophysical project itself. For more information on the GSV, see ESTCP's Geophysical System Verification (GSV): A Physics-Based Alternative to Geophysical Prove-Outs for Munitions Response.***

#### 4.1.11 MEC UFP-QAPP

The contractor shall prepare a MEC UFP-QAPP that will address all quality control methods to be used to control MEC activities on the project. The MEC UFP-QAPP will discuss how the contractor intends to implement quality control for all site operations, including QC of equipment and personnel, QC of the data, and the proposed QC personnel and their qualifications. Quality control procedures shall be developed to ensure that quality of geophysical survey data and intrusive sampling for potential MEC anomalies meets the DQO's established by the **TCRA, Emergency Removal Action, or NTCRA** work plan. The MEC UFP-QAPP will be its own separate document.

***RPM Note: See the MEC UFP-QAPP template, the Adak MEC UFP-QAPP example, Adak Technical Management Plan (Work plan), and the Quality Assessment SOW template on the MR Portal for typical PQO's/DQOs, Measurement Performance Criteria, and SOPs. It should be noted that the PQCP in the Adak Technical Management Plan is abbreviated and refers to the Adak MEC UFP-QAPP for supporting details. RPMs are encouraged to use the UFP-QAPP format for their project sites.***

***The RPM needs to review the QAPP for several factors. The contractor should at a minimum include daily function tests of the equipment and personnel to ensure proper operation and***

***minimal variances in performance. Refer to Military Munitions Response Actions; USACE Engineer Manual (EM) 1110-1-4009; June 2007, which is a reference which outlines daily and project function checks to be performed and documented by the contractor. The QAPP should also identify that the contractor will repeat collection of data in some percentage of repeated lanes or sections to ensure data repeatability and location repeatability. To ensure there is minimal variation in the data, the data collection team will collect data in an area, with some time separation between the collections of the two data sets. This is often referred to as repeatability. These requirements should be outlined in the QAPP. The RPM should also ensure that there is proper documentation of the QC measures taken at the site.***

***RPM Note on Government quality assurance requirements: RPMs should be aware that NOSSAINST 8020.15(series) requires that each munitions response project have a QC program administered by the UXO contractor and a QA program administered by an independent, third-party activity. The complexity of the QC and QA programs is dependent on the nature of the project. The Naval Explosive Ordnance Technology Division (NAVEODTECHDIV) has experience, expertise and technically trained personnel in conducting quality assessments and developing the quality assessment reports for munitions response projects. The contact names are listed with the MRP Workgroup. Another alternative is to use a third party contract not associated with the site to perform quality assessment field activities for the Government. Typical aspects of quality assurance may include blind seeding of MEC-like items in the survey area, performing a partial survey on grids cleared by the contractor to confirm the findings, and reviewing documents to ensure consistency between work plans and field applications. The ultimate quality assurance requirements should be determined and budgeted by the RPM. See the Quality Assessment SOW template on the MR Portal for more information.***

***When developing QC and QA plans it is important to keep in mind that the objective of these plans and their execution is to ensure that agreed on standards of performance for work conducted on the project have been met. The approaches used for verifying this should be consistent with the approach used to conduct the work to avoid setting inconsistent standards for production, QC, and QA (e.g. similar MEC detection systems should be used for production, QC, and QA phases of the project). In addition, QC and QA processes are best scheduled in parallel with production phases of project work and not after completion of productions work. This will allow corrections to be made in production processes, if necessary, and avoid the need for rework of major portions of work that were completed prior to QC or QA review.***

#### **4.1.12 Explosives Safety Submission (ESS)**

The contractor (or RPM) will prepare and submit an Explosives Safety Submission (ESS) in accordance with NOSSA Instruction 8020.15 (series), Enclosure (3). It is to be coordinated with the installation Explosives Safety Officer and submitted to NOSSA/MARCORSYSCOM and DDESB for their approval prior to the start of fieldwork. The approved ESS [will/will not] be included as an Appendix to the Removal Work Plan and the two documents must be consistent. The ESS is the primary document for explosives safety at the site.

***RPM Note: The RPM will need to submit an ESS to NOSSA or MARCORSYSCOM for approval prior to field work beginning. The ESS shall be completed in accordance with NOSSAINST 8020.15 (series) Enclosure (3), "Guidelines for Preparing an Explosives Safety Submission." NOSSA may take up to a month to review and comment on each draft and the final ESS. The RPM should also plan on the DDESB review taking at least one month for their review and approval.***

#### 4.1.13 Other Relevant Planning Documents

The contractor shall prepare the following additional planning documents, based on knowledge of site conditions provided by the PA/SI and the site-specific Removal requirements:

- [insert applicable documents (e.g., Erosion Control, Stormwater Management Plan, etc.)]

### 5.0 REMOVAL FIELD ACTIVITIES

#### 5.1 Site Preparation

The contractor shall perform necessary site preparation to adequately support the field sampling methodology outlined in this SOW. [RPM to outline the type and extent of site preparation requirements and/or restrictions]. Procedures and equipment requirements shall be approved by the RPM prior to execution.

***RPM Note: Site preparation at an MRS generally consists of brush clearance and surface removal of debris from the areas that will undergo survey and investigation. It may also include a surface sweep for MEC to ensure the safety of the geophysical teams. The RPM should consider the type of growth to be cleared, the regrowth rate, and the cost impacts of site preparation. Brush removal at some sites can be quite costly and may result in ecological damage. If the surface MEC have been removed from the investigation areas, no UXO escorts should be required for the survey teams. If the surface has not been cleared the RPM should work with NOSSA/MARCORSYSCOM to determine if UXO escorts will be required for the investigation team. Some additional language that may be appropriate to include here is: "All MEC teams will be comprised of the appropriately trained personnel to safely and efficiently remove scrap and MEC from the areas designated for removal. The team size, composition and qualifications shall be in accordance with DDESB TP-18."***

#### 5.2 Location Surveys and Mapping

The contractor shall perform location recording and mapping using techniques that allow easy conversion/submission of data in the required format e.g., state plane coordinates. The contractor will identify and record the locations of recovered items using a hand-held global positioning system (GPS) UTM, and will record this data in a personal data assistant (PDA).

The contractor may use established control monuments, however, should the contractor select to set any property boundaries or monuments, this work shall be performed by a Professional Land Surveyor licensed in the [insert State]. Existing monument locations will be provided to the contractor. Contractor personnel who are knowledgeable and competent in land surveying and use of surveying equipment may perform grid and/or transect location and layout. The contractor shall prepare all location data and submit following completion of the work. Data must be provided using the appropriate Naval Installation Restoration Information Solution (NIRIS) Electronic Data Deliverable (NEDD) via the web based data checker in accordance with the NEDD SOP. Survey data shall include, at a minimum, a drawing and spreadsheets of survey information. For each site, the drawing shall cover the entire site and will include the list of coordinates for corners, starting, ending, turning locations, reference monuments used in survey, and other pertinent features of grids or transects, to include but not limited to MEC location data including grid number where found, item number assigned, type of item, location coordinates to nearest foot, and depth below ground surface.

### 5.3 Detection Equipment for Mag, Flag & Dig

The contractor shall propose a methodology and rationale for performing the detection (Mag), marking (Flag), and [removal/sampling] (Dig) procedures to support the DQOs and data requirements of the TCRA, Emergency Removal Action, or NTCRA. The contractor may propose to map grids or transects, or a combination of these. The contractor shall produce maps of the site that show the major geophysical features (See section 8.3 of the SOW for details).

***RPM Note: Some other language that may be appropriate for this section and the ESS includes: “The MEC removal teams will consist of at least one UXOTech III. MPPEH or MEC will be marked and left in place for a further evaluation by the SUXOS or UXOSO on whether the items can be moved within the grid for consolidating for a demolition event. The Schonstedt GA-52Cx, or equivalent, will be used to aid in the search operation.”***

***The RPM with the stakeholders should define what level of geophysical mapping and investigation is adequate to characterize the site. The RPM will need to consider whether the goal of the survey is to locate broad target or disposal areas or specific individual anomalies that could represent MEC. This will focus the goals of the survey. Surveys are typically conducted using grids of 100ftx100ft, but could also utilize transects or other patterns based site specific information. Stakeholder buy-in is critical and leads to greater certainty in the decision making process about the site, cleanup options, and future land use. Obviously, with DGM, the more area mapped, the better the characterization, but also increased costs. So the RPM should work with stakeholders to find the acceptable level of work that will adequately characterize the site within the budget. The costs of a survey are minimal compared to the costs of the intrusive anomaly investigation so consider these factors when scoping your work. In the Management Guidance Principles document, DoD and EPA agreed to a preference for using investigative techniques that provide an auditable, objective record of investigation area and results. This usually means EM and DGPS or something similar as opposed to mag & flag.***

***RPMs should be aware that there are circumstances where analog metal detection procedures (called mag & flag or mag & dig) may be more appropriate (e.g., OB/OD areas, areas adjacent to targets, etc.). Mag, Flag, & Dig operations are most useful when there is known dispersed contamination of MEC and metal debris where a digital geophysical map would not provide the best level of information. This is sometimes done to clear the surface and to locate major areas of MEC contamination within a site. It must be understood that Mag, Flag, & Dig operations do not produce a digital record of the position of the instrument, operator, or the instrument signal associated with the area surveyed by the MEC technician. Consequently, care must be taken to ensure that adequate QC/QA measures are taken to ensure that AOC’s are adequately evaluated and that the performance requirements of the process for removal of MEC and debris metal have been met. An RPM should consider Mag, Flag, & Dig for their site if it is less important to record the position of each anomaly, but only record the significant MEC finds. If Mag., Flag, and Dig operations are chosen as an investigative (or remediation) technique, A QAPP must be developed to ensure that an objective record is maintained of the areas where these techniques have been use.***

The contractor shall update and manage the project GIS in NIRIS, or if needed, an export of the NIRIS data using a local machine running ArcGIS or ArcInfo. Any project related spatial data including maps, models and associated collected or created data must then be submitted back to

NIRIS according to the NIRIS Non-NEDD Deliverable Submittal Guidelines SOP. This would include daily geophysical data, ordnance related items found during the investigation, positively identified MEC, positively identified archeological sites, environmental sample locations, inaccessible areas such as brush piles, fence lines, areas of bare rock, etc. See Section 8.3 of the SOW for details. The contractor will record the location of all [MEC, disposal pits, etc].

#### 5.4 Intrusive Investigations

The contractor shall implement MEC [removal/sampling] in accordance with DOD and DON requirements and the approved ESS and Removal Work Plan. The contractor will describe in their proposal the method to be used for reacquiring target anomalies from the geophysical data and for performing the investigation and removal of each target site. For estimating and planning purposes, the contractor is to assume [insert number of anomalies anticipated in a grid, acre, or transect, based on what is being used at your site]. The contractor shall identify in the Removal Work Plan the decision criteria for halting or expanding the excavation of anomalies in an area. The contractor will outline the details of the investigation in the ESS for approval by NOSSA/MARCORSYSCOM and ensure that all work descriptions in the Removal Work Plan are consistent with the NOSSA/MARCORSYSCOM approved ESS.

***RPM Note: The ESS may contain language such as “The UXO Technician will carefully remove enough soil, without disturbing the MEC, to facilitate positive identification or to obtain its identification features. UXO Technicians will make every effort to identify MEC through visual examination of the item for markings and other identifying features such as shape, size, and external fittings. Items will not be moved during the inspection/identification until the fuze conditions can be ascertained. If the condition is questionable, consider the fuze to be armed. The fuze is considered the most hazardous component of a UXO, regardless of type or condition. The SUXOS make final determination of identification of the item and the disposition of the item prior to implementing any disposal operations. Recovered military munitions or MEC will not be moved by personnel unless it is safe to do so. Movement of MEC by hand is authorized only after positive identification and a determination by the UXO Technician III and either the SUXOS or UXOSO and the MEC is safe to move.”***

***RPM Note: The magnetometer survey will see all metal objects and the operator has only a qualitative interpretation of the strength of the anomaly as indicated by the strength of the audio signal or display readout. With Mag, Flag, & Dig, this determination is more qualitative and depends on the experience of the operator. If you are doing sampling at a site, it is important to build in a method where you can investigate areas around MEC findings so that you can characterize the site while you are in the field.***

#### 5.5 MEC Management

The contractor shall manage all MEC, MPPEH, and MEC related debris in accordance with DOD and DON requirements and the approved TCRA, Emergency Removal Action, or NTCRA Work Plan. The contractor shall describe their proposed methodology for accounting for all MEC items or components encountered from field discovery to point of disposal. This accounting shall include the amounts of MEC, identification and condition, location, orientation and depth of MEC, storage and disposition. The accounting system shall also account for all demolition materials utilized to detonate MEC on site. This accounting process shall be outlined in the TCRA, Emergency Removal Action, or NTCRA Work Plan and included in an appendix to the TCRA, Emergency Removal Action, or NTCRA Report. The contractor shall take digital photographs of identifiable

MEC found during the investigation, which shall be attached to the MEC locations displayed in the GIS.

***RPM Note: Some project teams may also require that MPPEH (above a certain size) also be accounted for and photographed.***

### 5.5.1 MEC Treatment

***RPM Note: The RPM needs to understand that Removal field activities that recover MEC will require treatment of the MEC during the investigation phase before the final remedy is selected. This is due to the fact that known MEC that is discovered during the investigation will not be reburied or left in place due to its hazard.***

The contractor shall be responsible for the destruction of all MEC in accordance with DOD and DON requirements as described in the approved ESS and TCRA, Emergency Removal Action, or NTCRA Work Plan. For planning and estimating purposes, the contractor shall be prepared to dispose of [insert number] items of MEC ranging in size from [insert size of MEC expected at your site]. The contractor shall describe in their proposal the methods, personnel, and equipment they will use to perform disposal of MEC on the site. All MEC, UXO, and MPPEH items will be managed according to the approved ESS.

***RPM Note: The RPM needs to be aware of the process required for any treatment/disposal by detonation of MEC. The RPM should first understand the viable options, which include 1) on-site open detonation, 2) detonation in a contained detonation chamber, (CDC) and 3) transport to an approved facility for detonation. The decision to treat in situ or move the MEC item can only be made by the Senior UXO Supervisor or a UXO Technician III team leader. If the MEC item is a UXO, then only active duty EOD personnel can certify them as safe to transport. These last two options are only available if your items are deemed safe to move by the EOD trained personnel. On some Navy sites, the Navy EOD may manage the disposal of MEC items (i.e. Adak), but this is more typical for unexpected findings versus a cleanup project. On most sites, (i.e. Mare Island) the contractor performing MEC remedial investigation/action has that responsibility. The RPM will need to decide how this will be handled for your specific site and make sure the requirement is clear in the SOW. This is another case where the stakeholders should be involved in the decision because in many instances, they will strongly object to open detonation as the preferred method of destruction and may request that MEC be destroyed in a CDC. If you have a case where MEC is determined not safe to move, you will need to plan for on-site Blow In Place (BIP) detonation. This contingency should always be built into your Removal Work Plan, even if it is unlikely.***

***Open detonation is cheaper and is the primary practice of military EOD units, though you may need to sample and clean the area after detonation. There are also noise and public notification issues to consider. You may also need to coordinate with your local air board and comply with some substantive requirements. Recall that under CERCLA, we do not have to get permits, but need to meet the substantive permitting requirements. There are many studies that show that well designed detonation does not leave residual chemicals. You will need to work with NOSSA/MARCORSYSCOM to get an ESS approved for any detonation.***

**The CDC is a commercial unit that has heavy walls to contain to explosive force and it has air treatment units connected to take out particulate. The CDC T-10 is limited to a Net Explosive Weight of 13 pounds of explosives. This limits the size of item that can be detonated. The T-30 is being tested and has the ability to contain 40lbs of explosives. The other limitations of the CDC is that it is quite costly and often unavailable based on use at other sites. It is a favorite of regulators because it is contained. While DDESB has approved use of the CDC unit, you still need to get an ESS approved through NOSSA/MARCORSYSCOM and then DDESB for your site prior to its use. The CDC is too expensive to remain on site for the duration of the project and typically will be mobilized at the end of the project for just the number of days needed to complete disposal of the MEC. During the collection period and until the CDC can be mobilized, any munitions recovered will have to be stored in a NOSSA/MARCORSYSCOM approved, secured storage area. An empty, site approved magazine in an ammunition facility is an excellent resource when it is available. If not, the contractor will have to site, install, maintain and remove a temporary storage facility that may have more than one magazine due to ammunition compatibility storage requirements. All of these issues should be discussed with the stakeholders with the goal of reaching a sensible solution. Whatever the decision, the information about managing MEC and treatment/disposal operations will have to be included in the ESS.**

#### **5.5.2 Material Potentially Posing an Explosives Hazard (MPPEH) Management**

The contractor shall be responsible for the disposition of all MPPEH in accordance with the approved Removal Work Plan. The contractor shall identify in his proposal the methods and equipment to be used to inspect, certify, verify, demilitarize, and dispose of MPPEH from the site. The contractor shall identify the positions of personnel who will be involved in inspecting, certifying and verifying the material and describe their responsibilities. The contractor shall describe the quality control procedures to be implemented to ensure the integrity of the proposed process.

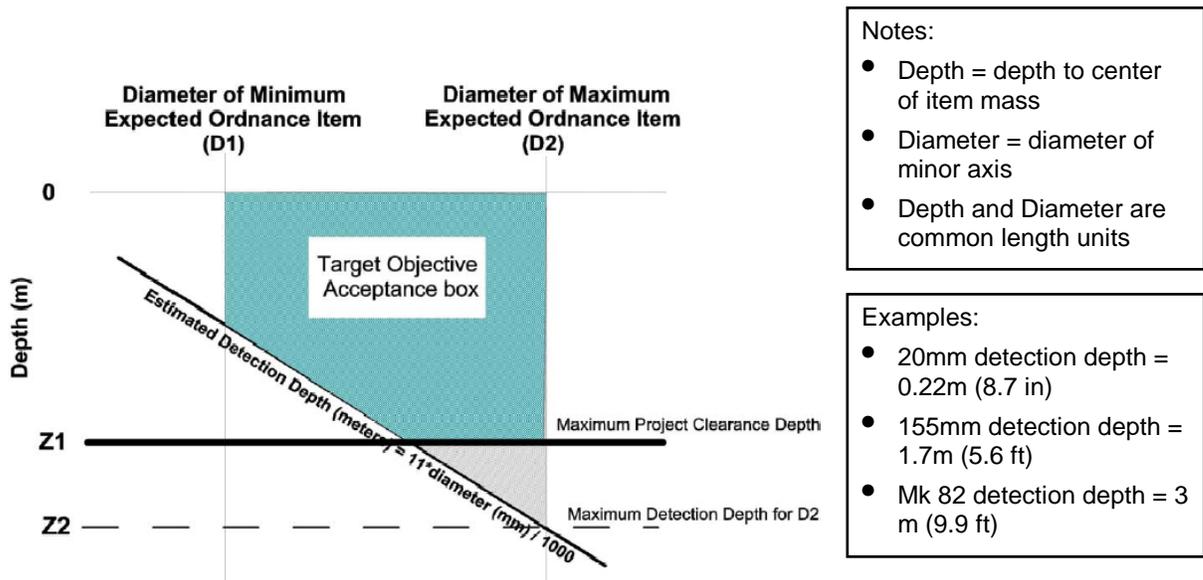
The contractor is responsible for disposing of all MEC related debris. For planning and estimating purposes, the contractor shall assume [insert number] tons of MEC related debris will require transportation and disposal or stockpiling until the completion of this contract if it poses no immediate threat.

**RPM Note: In general, MPPEH is material that is NOT known with certainty to present an explosion hazard, but may contain hidden explosive material, or minor amounts of explosive material. MPPEH must be assumed to present an explosion hazard until it is visually inspected and/or processed, and certified safe. The effective management of MPPEH prevents unauthorized use, transfer, or release of MPPEH from DOD control, transfer or release of MPPEH that will unintentionally present an explosive hazard to either a qualified receiver or the public, and shipment of MPPEH that violates hazardous material transportation regulations. MPPEH handling must comply with NAVSEA OP5, Section 13-15. Contracts or other legal agreements require compliance with the provisions of NAVSEA OP-5, DOD 4140.62 (series), Material Potentially Presenting an Explosive Hazard (MPPEH), DOD 4145.26-M (series), DOD Contractor's Safety Manual for Ammunition and Explosives, and DOD 4160.21-M (series), Defense Materiel Disposition Manual and DOD 4160.21-M-1 (series), Defense Demilitarization Manual, by all who possess, manage, process, or provide disposition of MPPEH. All of these requirements are rolled up into Section 13-15 of OP-5. The flow diagram at the end of this SOW presents a simplified schematic of how MPPEH is processed.**

**The RPM is encouraged to discuss site specific conditions with NOSSA/MARCORSYSCOM when deciding how to manage MPPEH. At MRS locations, it is common to find large**

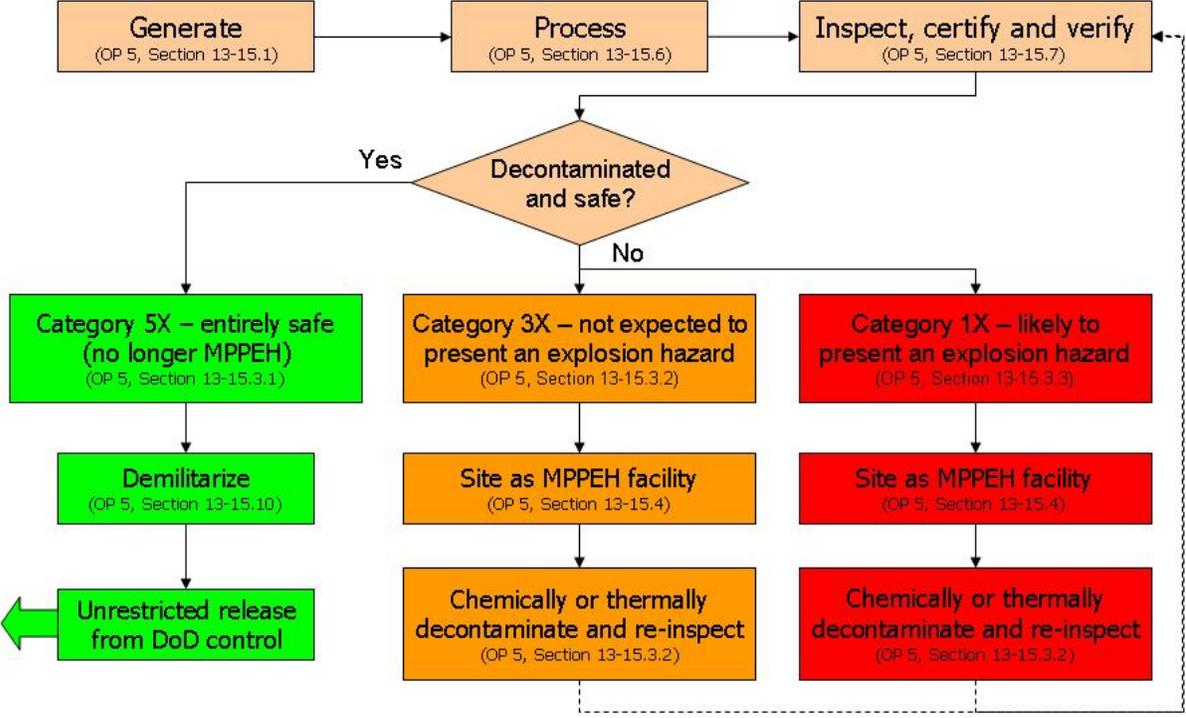
amounts of casing and munitions parts, which are initially certified inert by an UXO technician and need to be further determined to be clear of residual explosives by visually inspecting all the surfaces. When all the surfaces can not be inspected the material cannot be certified as safe (5X) and is considered hazardous (3X). Some information can also be found in the USACE OE-CX document titled "Corps of Engineers Contractors Ordnance and Explosives (OE), Range Residue (RR) Inspection, Certification and Final Disposition Procedures," dated April 2003 that describes their preferred methods for safely disposing of MPPEH.

Figure 1 Estimated Detection Depth



Source: U.S. Army Corps of Engineers, Data Item Description MR-005-05, "Geophysical Investigation Plan".

# MPPEH Management Flow Diagram



## REMOVAL TECHNOLOGIES

Technology	Effectiveness	Implementability	Cost	Representative Systems	Notes
Hand Excavation	<p><b>Medium:</b> This is the industry standard for MEC recovery. It can be very thorough and provides good data on items collected.</p>	<p><b>High:</b> Hand excavation can be accomplished in almost any terrain and climate. Limited only by the number of people available.</p>	<p><b>Average:</b> As the standard by which all others are measured.</p>	<p>Probe, Trowel, Shovel, Pick Ax</p>	<p>Locally available and easily replaced tools</p>
Mechanized Removal of Individual Anomalies	<p><b>Medium:</b> Used in conjunction with hand excavation when soil is too hard causing time delay during hand excavation. Method works well for the excavation of single anomalies or or larger areas of heavy ferrous metal concentration.</p>	<p><b>High:</b> Equipment can be rented almost anywhere and is easy to operate. Allows excavation of anomalies in hard soil and to clear large areas with substantial metal concentration.</p>	<p><b>Low:</b> In hard soil this method has a lower cost than that of having the single anomalies hand excavated.</p>	<p>Tracked Mini-Excavator, bull dozers, loaders, etc. Multiple manufacturers</p>	<p>Easy to rent and to operate</p>
Mass Excavation and Sifting	<p><b>High:</b> Process work very well in heavily contaminated areas. Can separate several different sizes of material allowing for large quantities of soil to be returned with minimal screening for MEC.</p>	<p><b>Medium:</b> Earth moving equipment is readily available. However, armoring is not as widely available. Equipment is harder to maintain and may require trained heavy equipment operators. Not feasible for large explosively-configured munitions.</p>	<p><b>High:</b> Earth moving equipment is expensive to rent and to insure and has the added expense of high maintenance cost as well.</p>	<p><b>Earth Moving Equipment:</b> Many brands of heavy earth moving equipment are available including excavators, off road dump trucks, and front-end loaders. <b>Sifting Equipment:</b> Trommel, Shaker, Rotary Screen from varying manufacturers.</p>	<p>Can be rented, armor installed, and delivered almost anywhere. Significant maintenance costs</p>

Technology	Effectiveness	Implementability	Cost	Representative Systems	Notes
Mechanized Soil Processing	<b>High</b> Mechanized processing systems are a proven technology for removing MEC and other solid materials from soil.	<b>High</b> Equipment and references for planning and operations are readily available.	<b>Medium - High</b> Acquisition and operation of these systems is initially expensive, though savings may be realized for large economy of scale efforts.	A wide variety of equipment and suppliers are available for shaker and trommel systems.	Use of magnetic technology (rollers) can augment capabilities for some MEC applications.
Magnetically Assisted Recovery	<b>Low:</b> Primarily used in conjunction with mass excavation and sifting operations. Can help remove metal from separated soils, but does not work well enough to remove the need to inspect the smaller size soil spoils. Magnetic systems are also potentially useful to help with surface removal of frag and surface debris.	<b>High:</b> Magnetic rollers are easily obtained from the sifting equipment distributors and are designed to work with their equipment.	<b>Low:</b> This method adds very little cost to the already expensive sifting operation.	Magnetic rollers or magnetic pick ups are available from many manufacturers of the sifting equipment noted above.	Installed by sifting equipment owners.
Remotely Operated Removal Equipment	<b>Low:</b> Remotely operated equipment reduces productivity and capability of the equipment. Method is not widely used and is not yet proven to be an efficient means of MEC recovery.	<b>Low:</b> Uses earth moving equipment, both mini-excavator type and heavier off road earth moving equipment. Machinery is rigged with hydraulic or electrical controls to be operated remotely.	<b>High:</b> Has a combined cost of the base equipment plus the remote operating equipment and an operator. Remote operation protects the operator, but can create high equipment damage costs.	Many tracked excavators, dozers, loaders and other equipment types have been outfitted with robotic remote controls.	EOD robots are almost exclusively used for military and law enforcement reconnaissance and render-safe operations. They were not evaluated for MEC applications.

## TREATMENT TECHNOLOGIES

Technology	Effectiveness	Implementability	Cost	Representative Systems	Notes
Blow in Place (BIP)	<p><b>High</b> Each MEC item is individually destroyed with subsequent results individually verified (QA/QC).</p>	<p><b>Medium to High</b> Field-proven techniques, transportable tools and equipment, suited to most MEC environments. Public exposure can limit viability of this option. Engineering controls can further improve implementation.</p>	<p><b>Medium to High</b> Manpower intensive. Costs increase in areas of higher population densities or where public access must be monitored/controlled.</p>	<p>Electric demolition procedures, non-electric demolition procedures</p>	<p>Disposition of resultant waste streams must be addressed in BIP operations planning. Waste streams produced by BIP are not contained and thus not as easily dealt with. As regulatory agencies become more involved in MEC projects, this may yield higher life cycle cost for waste (for characterization, treatment and disposal) than technologies that do contain the waste streams.</p>

Technology	Effectiveness	Implementability	Cost	Representative Systems	Notes
Consolidate and Blow	<p><b>High</b> Techniques recently developed and refined in Iraq are providing documented successes. Use of donor munitions also proving effective. Limited in use to munitions that are “safe to move”.</p>	<p><b>Medium</b> Generally employs same techniques, tools and equipment as BIP. Requires larger area and greater controls. Most engineering controls not completely effective/applicable for these operations.</p>	<p><b>Medium</b> Manpower intensive, may require MHE spell out this acronym for large scale operations</p>	<p>Electric demolition procedures non-electric demolition procedures forklifts and cranes</p>	<p>Disposition of resultant waste streams must be addressed. Increased areas require additional access and safety considerations. Waste streams produced by consolidated and blow are not contained and thus not as easily dealt with. As regulatory agencies become more involved in the projects, this may yield higher life cycle costs for waste (for characterization, treatment and disposal) than technologies that do contain waste streams. This could be of even greater concern in consolidate and blow operations where there will be more residual generated and thus potentially greater concentrations of regulated analytes</p>
Contained Detonation Chambers - Stationary	<p><b>High</b> Chambers successfully contain hazardous components. Current literature reviewed</p>	<p><b>Low - Medium</b> Stationary facilities typically must meet regulatory and construction standard for permanent/semi-permanent</p>	<p><b>High</b> Siting and construction required. Low feed rates = more hours on site. Significant requirements fo</p>	<p>Typically designed on case-by-case basis.</p>	<p>System cleaning and maintenance usually requires PPE and worker training. Probable permitting</p>

Technology	Effectiveness	Implementability	Cost	Representative Systems	Notes
	shows containment up to 35 lbs (assume NEW). Commonly used for fuzes and smaller explosive components.	waste disposal facilities. Service life and maintenance are issues. Requires additional handling of MEC. Flashing furnaces have low feed rates due to safety concerns. Produces additional hazardous waste streams.	maintenance of system		issues with employment of technology.
Contained Detonation Chambers - Mobile	<b>High</b> Chambers successfully contain hazardous components. Current literature reviewed shows containment up to 35 lbs (assume NEW). Commonly used for fuzes and smaller explosive components.	<b>Medium - High</b> Designed to be deployed at the project site. Greatly reduced footprint compared to stationary facilities. Service life and maintenance are issues. Requires additional handling of MEC. Flashing furnaces have low feed rates due to safety concerns. Produces additional hazardous waste streams	<b>Medium - High</b> Possible Construction required (e.g., berms and pads). Low feed rates = more hours on site. Significant requirements for maintenance of system	Donovan Blast Chamber  Kobe Blast Chamber	System cleaning and maintenance usually requires PPE and worker training. Possible permitting issues with employment of technology (on other than CERCLA/FUDS sites). The fact that the waste stream is contained and is more easily dealt with (even when hazardous) is an advantage both in terms of public perception and in life cycle cost.

Technology	Effectiveness	Implementability	Cost	Representative Systems	Notes
Laser Initiation	<p><b>Low- Medium</b>            Still in development, though currently deployed in Iraq for testing. Tests show positive results for 81mm and below, with reported success on munitions up to 155mm. Produces low-order type effect; subsequent debris still requires disposition.</p>	<p><b>Low - Medium</b>            MEC targets must be exposed/on surface for attack by directed beam. GATOR Laser System (Diode Laser Neutralization via Fiber-Optic Delivered Energy) does not require line-of-sight within approximately 100m. GATOR system does require approach and placement of fiber-optic cable at appropriate position of MEC. Laser systems still addressing power, configuration, transportability and logistics issues.</p>	<p><b>Low – Medium</b>            Greatly reduced manpower; added equipment, transportability and logistics concerns; no explosives required by system</p>	<p>ZEUS-HLONS             GATOR LASER             Thor</p>	<p>Offers added safety through significant standoff (up to 300m). (note: acceptable safety standoffs must be evaluated for specific MEC and scenarios). ZEUS prototype deployed/employed in Afghanistan (2003). Waste streams produced by laser initiation are not contained and are thus not as easily dealt with. As regulatory agencies become more involved in MEC projects, this may yield higher life cycle costs for waste (for characterization, treatment and disposal) than technologies that do contain waste streams. This may be of even more concern with laser initiated detonation/deflagration as residual contamination may be higher than with traditional BIP. Low order detonations could potentially yield greater environmental contamination than successful BIP operations.</p>

## RESIDUAL PROCESSING TECHNOLOGIES

Technology	Effectiveness	Implementability	Cost	Representative Systems	Notes
Chemical Decontamination	<p><b>Low to Medium</b> Great variance in chemicals required to decontaminate various MEC (e.g., propellants, pyrotechnics, explosives). Difficult to test for effectiveness of many methods. May generate additional waste streams (some hazardous).</p>	<p><b>Low to Medium</b> Requires containment of multiple hazardous materials (e.g., MEC and solvents). May require emissions controls. Worker training and PPE typically required.</p>	<p><b>Medium to High</b> Specialized manpower, containment requirements, additional waste stream processing.</p>	<p>Supercritical Water Oxidation (SCWO) Photocatalysis Molten Salt Oxidation (MSO)</p>	
Flashing Furnaces	<p><b>High</b> Furnaces are designed to contain hazardous components. Methods are proven means of attaining high degrees (5X) of decontamination. Commonly used to destroy and decontaminate fuzes and smaller explosive components.</p>	<p><b>Medium</b> Typically stationary facilities. Service life and maintenance are issues. Requires additional handling of MEC. Flashing furnaces have low feed rates due to safety concerns. Produces additional hazardous waste streams.</p>	<p><b>High</b> Possible Construction required. Low feed rates = more hours on site. Maintenance of system.</p>	<p>Rotary kiln incinerator Explosive waste incinerator (EWI) Transportable flashing furnace</p>	<p>System cleaning and maintenance usually requires PPE and worker training. May require permit to deploy technology.</p>
Shredders and Crushers	<p><b>Medium</b> Renders small arms, fuzes and other</p>	<p><b>Low to Medium</b> Typically stationary facilities. Service life and very high</p>	<p><b>Medium to High</b> Specialized equipment and operators. High</p>	<p>Shred Tech ST-100H Roll-Off (vehicle mounted)</p>	<p>Disposition of resultant waste streams must be</p>

<b>Technology</b>	<b>Effectiveness</b>	<b>Implementability</b>	<b>Cost</b>	<b>Representative Systems</b>	<b>Notes</b>
	components inoperable. Residue will typically still require additional treatment to achieve higher decontamination levels.	maintenance are expected. Requires additional handling of MEC.	maintenance. Additional waste stream processing.		addressed.