

Open Environmental Restoration Resource (OER2) Webinar

Five Year Review Refresher

Presented by: Donna Caldwell NAVFAC Environmental Restoration Program





- Submit all questions via chat box throughout the presentation
- Presentation is being recorded
- Complete the webinar survey (main feedback mechanism)

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Speaker Introduction

Donna Caldwell

NAVFAC Atlantic, VA



Ms. Caldwell is a geologist with more than 35 years' experience. Ms. Caldwell works in NAVFAC Atlantic's Environmental Restoration Program (ERP) providing technical support to Remedial Project Managers. Ms. Caldwell is NAVFAC Atlantic's Five Year Review and Vapor Intrusion subject matter expert. She has been supporting review of Five Year Reviews in the ERP since 2008. She was a member of the Federal Facilities Five Year Review Workgroup and chair of the Vapor Intrusion Subgroup of the Tri-Service Environmental Risk Assessment Workgroup and is a member of NAVFAC's Risk Assessment Workgroup. Ms. Caldwell also provides technical support and review of Proposed Plans/Records of Decisions

OER2 Webinar Series



- Why Attend?
 - Obtain and hear about the latest DOD and DON's policies/guidance, tools, technologies and practices to improve the ERP's efficiency
 - Promote innovation and share lessons learned
 - -FEEDBACK to the ERP Leadership
- Who Should Attend?
 - ERP Community Members: RPMs, RTMs, Contractors, and other remediation practitioners who support and execute the ERP
 - -Voluntary participation
- Schedule and Registration:
 - Every other month, 4th Wed (can be rescheduled due to holidays)
 - -Registration link for each topic (announced via ER T2 email)
- Topics and Presenters:
 - ERP community members to submit topics (non-marketing and DON ERP-relevant) to POCs (Gunarti Coghlan – <u>gunarti.coghlan@navy.mil</u>] or Anthony S. Nelson – <u>anthony.s.nelson@navy.mil</u>)
 - -Selected topic will be assigned a Champion to work with presenter



Five Year Review Refresher

Donna Caldwell, NAVFAC Atlantic





This presentation is intended to provide RPMs a Five Year Review (FYR) refresher and present information on resources developed by the EPA and Federal Facilities Five Year Review workgroup with emphasis on a training module for writers and reviewers of FYRs. Information will be presented to help RPMs more effectively prepare FYR reports and better understand potential issues and their impact on the development of appropriate protectiveness determinations.

Presentation Overview



- Overview of Five Year Review (FYR) Process
- Federal Facility Five Year Review Workgroup; Training for Writers and Reviewers of Five Year Reviews
- Challenges and Questions Preparing FYRs
- Protectiveness Determination Examples
- Resources for FYRs

Overview of FYR Process



- FYR is required for remedial actions where hazardous substances, pollutants, or contaminants remain at a site above levels that allow for unlimited use and unrestricted exposure (UU/UE)
 - Required every five years to assure that human health and the environment are being protected by the remedial action
- FYR objectives:
 - Determine if the remedy functioning as intended
 - Document post-ROD optimization efforts and cleanup progress
 - Identify issues that affect current or future protectiveness and recommendations to address issues
 - Document protectiveness determinations in Protectiveness Statements for each Site/Operable Unit (OU)

Overview of FYR Process



FYR Trigger Dates

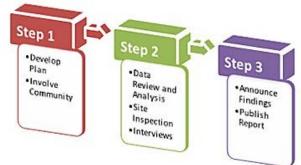
- First Five-Year Review for an installation is 5 years after the start of first remedial action at a Site/OU
 - Remedies with construction component (RA-C) is date of on-site mobilization
 - Remedies without RA-C:
 - LUC remedy start date is the date of ROD signature
 - MNA remedy start date is the date of 1st post-ROD monitoring event
- Subsequent Five-Year Reviews
 - One installation-wide FYR document to address all Sites/OU with action ROD
 - Trigger date is five years from the DON signature date of the previous FYR

1.7 Authorizing Signatures	d of Decision for Groundwater at Site 22, the
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Overview of FYR Process



- Plan and begin at least 2 years before FYR due date
- Notify stakeholders and the public the FYR is being conducted
- Assemble FYR team and compile site and remedy operational data
- Conduct interviews with community members and personnel associated with the site
- Conduct technical assessment, document optimization efforts and determine protectiveness
- Prepare FYR report for Navy and EPA signature
- Notify public final FYR is available



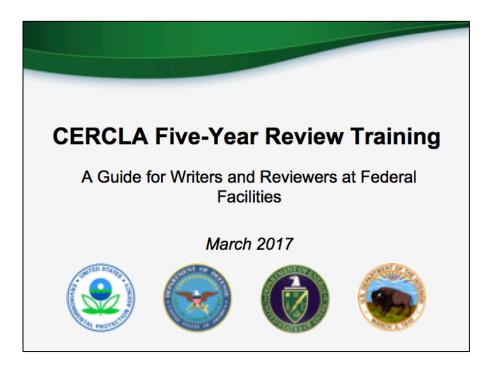
Presentation Overview



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- Objectives
 - Shorter focused FYR reports
 - Know what reviewers are looking for; fewer review comments
 - Reduce FYR cost
 - Meet statutory deadlines
 - Appropriate protectiveness determinations supported by technical assessment
 - Avoid common errors





Common EPA Comments on Federal Facility FYRs

One protectiveness statement per OU not issued

Protectiveness statements for OUs that are not needed



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5.

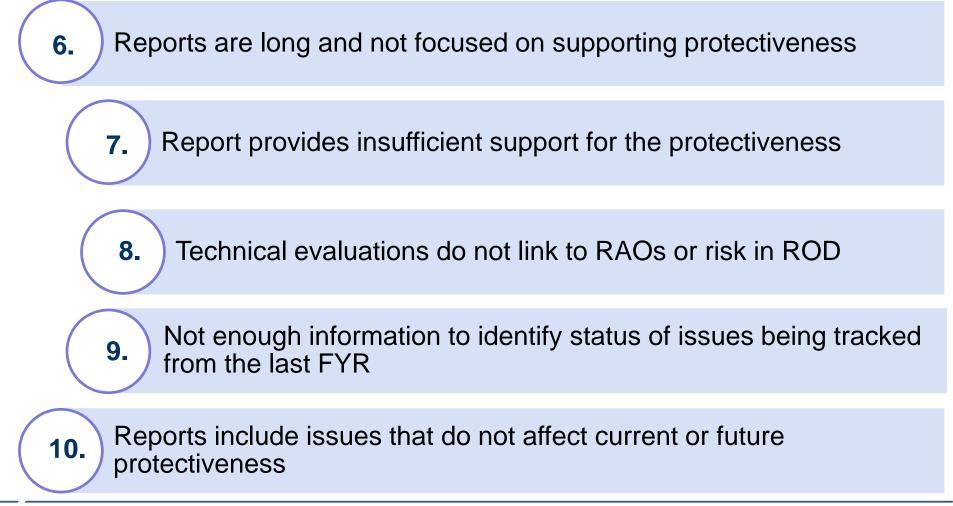
Protectiveness statements not issued for OUs that need them, particularly for sites under construction

The wrong protectiveness statement was chosen

A sitewide protectiveness statement was not issued where appropriate, or vice versa



Common EPA Comments on Federal Facility FYRs





- What Sites/OUs are evaluated in FYR and require a protectiveness determination / statement?
 - Signed action ROD / DD
 - Contaminants remain above UU/UE
 - Contaminants below
 UU/UE within 5 years
 of last review or
 ROD signature

ROD/DD Summary Table

		Evaluated	OUs nee	d protectiveness	statements
ου	Facility Name	Common Name	Decision Date	RAOs	Remedy
OU1	OT020	Sitewide GW Plumes	9/29/94 Action Memo 8/30/04 ROD	Prevent exposure to GW > MCL Restore GW	MNA ICs
OU2	ST022	Sump Leach Field	8/30/97 ROD 9/30/02 ESD	Reduce GW concentrations Prevent plume expansion Prevent exposures to HI > 1 or risk > 10 ⁻⁵	MNA ICs



- No requirement to include sites/OUs in the FYR if there is no ROD/DD and therefore no remedy to evaluate
 - Navy preference not to include but ...those sites can be <u>listed</u> (not evaluated) for complete picture of restoration activities

	For OL	Js that do not nee	ed protective	ness statements
ου	Facility Name	Common Name	Decision Date	Reason
OU3	OT014	Fire Training Area	No ROD	No ROD
OU4	MS015	Munitions Storage Area	9/30/97	UU/UE



Getting started on the FYR

- Notify and engage public
 - Community Involvement Plan / Restoration Advisory Board (CIP/RAB)
- Compile site documents for review
- Conduct and document site inspections
 - Photographs, checklists, land use control boundary /signs



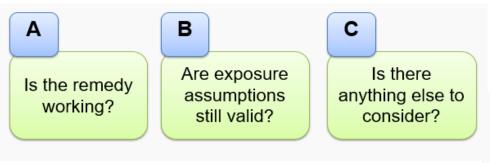


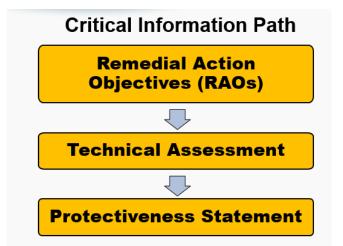




- Assessing Protectiveness is goal of FYR
 - RAOs in ROD link risk to remedy components
 - Conduct technical assessment of remedy consistent with those RAOs to determine protectiveness

Technical Assessment Questions





Determine Protectiveness

Protective

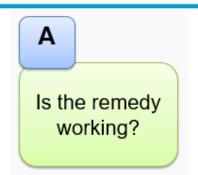
Protective in the Short Term

Will Be Protective

Protectiveness Deferred

Not Protective

- Is the Remedy Working?
 - Is the remedy progressing to achieve RAOs?
 - Present data to support the answer







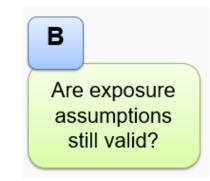
• Are exposure assumptions, toxicity data, cleanup levels and RAOs still valid?

New exposure pathways

 Physical site conditions
 Land use/ receptors
 Risk methodologies

 Changes in toxicity

 New chemicals of concern
 More stringent criteria



• A risk assessment may be needed to support the answer

			Ing	estion	n Exposure				Inhalation Exposure °								Tap Water RSL		
		Rf)o			S	Fo			R	fC			IU	IR		(TR =10-6;	HQ = 0.1)	
		(mg/k	g-day)			(mg/k	g-day) ⁻¹			(mg	/m³)			(ug/ı	n ³) ⁻¹		ug/	/L	
Analyte 💌	2013 🔻	Re 👻	2018 👻	R€ -	2013 👻	R€ -	2018 👻	Re 👻	2013 👻	R€ -	2018 👻	R€ -	2013 👻	R€ →	2018 👻	Re 👻	2013 - R(-	2018 - Re -	
1,1-Dichloroethene	5.0E-02	L	5.0E-02	I.	n/a		n/a		2.0E-01	I	2.0E-01	I.	n/a		n/a		2.6E+01 nc	2.8E+01 nc	
1,2-Dichloropropane	9.0E-02	Α	4.0E-02	Р	3.6E-02	С	3.7E-02	Р	4.0E-03	1	4.0E-03	1	1.0E-05	С	3.7E-06	P	3.8E-01 ca	8.2E-01 nc	
Tetrachloroethene	6.0E-03	1	6.0E-03	1	2.1E-03	1	2.1E-03	1	4.0E-02		4.0E-02	1	2.6E-07	1	2.6E-07	1	3.5E+00 nc	4.4E+00 nc	
trans-1,2-Dichloroethene	2.0E-02	1	2.0E-02	1	n/a		n/a		6.0E-02	Р	n/a		n/a		n/a		8.6E+00 nc	3.6E+01 nc	
Trichloroethene	5.0E-04	1	5.0E-04	1	4.6E-02	1	4.6E-02	1	2.0E-03	L	2.0E-03	1	4.1E-06	1	4.1E-06	С	2.6E-01 nc	2.8E-01 ca	
Vinyl chloride	3.0E-03	1	3.0E-03	1	7.2E-01	1	7.2E-01	1	1.0E-01		1.0E-01	1	4.4E-06	1	4.4E-06	1	1.5E-02 ca	1.9E-02 ca	

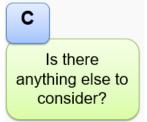


- Is there new information that could question the protectiveness of the remedy?
 - Planned land use changes?
 - Unplanned land use changes?
 - Natural disasters?



NOAA photo







- Protectiveness determinations based on Technical Assessment
 - Protective
 - Remedy is protective; risks currently under control and anticipated to be under control in the future
 - Protective in the Short-Term
 - Remedy is currently protective but for the remedy to be protective in the long-term action is needed to address an issue affecting future protectiveness
 - Will be Protective
 - Construction activities are ongoing and the remedy is expected to be protective when completed and there are no current exposure pathways that could result in unacceptable risk



- Protectiveness determinations based on Technical Assessment
 - Not Protective
 - Human and/or ecological risks are currently not under control
 - Protectiveness Deferred
 - There is insufficient information to answer technical assessment questions A, B and C and insufficient documentation to conclude risks are currently under control
 - Five Year Review Addendum required to document a protectiveness determination after sufficient information is obtained to answer technical assessment questions



- Protectiveness Statements
 - Template language

What do reviewers look for in a Protectiveness Statement?

Anatomy of a Protectiveness Statement

"The remedy at OU-Y currently protects human health and the environment because land use controls to prevent groundwater use are in place, and groundwater treatment will continue until concentrations throughout the plume are below the standard/MCL. To be protective in the long term, the IC boundary should be expanded."

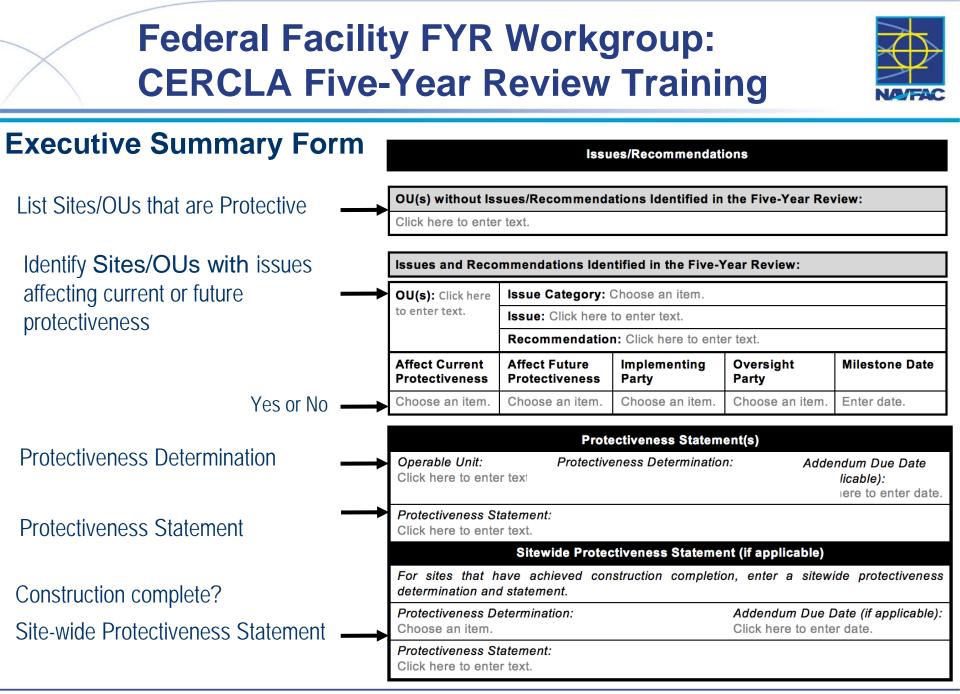


- 1. One protectiveness statement per OU
- 2. Correct protectiveness determination
- 3. Adequate support in technical evaluation
- 4. Consistency with issues and recommendations tables
- 5. Progress toward RAOs
- 6. Standard format followed for protectiveness statements
- 7. If a sitewide protectiveness statement is needed



- Writing the FYR
 - Synthesize and streamline
 - Use tables / graphs
 & figures
 - Write for diverse audience, use plain language
 - Be concise
 - Do not copy and paste RI risk tables or raw LTM data tables; summarize the information

Table of Contents
LIST OF ABBREVIATIONS & ACRONYMS
I. INTRODUCTION
FIVE-YEAR REVIEW SUMMARY FORM
II. RESPONSE ACTION SUMMARY
Basis for Taking Action
Response Actions
Status of Implementation
IC Summary Table
Systems Operations/Operation & Maintenance
III. PROGRESS SINCE THE LAST REVIEW
IV. FIVE-YEAR REVIEW PROCESS
Community Notification, Involvement & Site Interviews
Data Review
Site Inspection
V. TECHNICAL ASSESSMENT
QUESTION A: Is the remedy functioning as intended by the decision documents?
QUESTION B: Are the exposure assumptions, toxicity data, cleanup levels, and remedial action
objectives (RAOs) used at the time of the remedy selection still valid?
QUESTION C: Has any other information come to light that could call into question the
protectiveness of the remedy?
VI. ISSUES/RECOMMENDATIONS
OTHER FINDINGS
VII. PROTECTIVNESS STATEMENT
VIII. NEXT REVIEW
APPENDIX A – REFERENCE LIST





- Notify public of intent to conduct FYR and notify and make FYR available to public upon completion
- Navy initiated Quality Document Review process
 - SMEs review prior to regulatory submittal
 - Five Year Reviews
 - Proposed Plans
 - Records of Decision



https://www.navfac.navy.mil/content/dam/navfac/Specialty%20Centers/Engineering%20and%20Expeditionary%20Warfare% 20Center/Environmental/Restoration/er_pdfs/q/navfac-ev-QDR-20180615.pdf





- Overview of Five Year Review (FYR) Process
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Challenge: Clearly identify Risk / RAO / Remedy / Cleanup Goal in the ROD and link to Performance Metrics

- Challenging when an older ROD did not document these cleanup factors
- Answer technical assessment questions in the context of these links to determine protectiveness

OU / Site	Media	Land Use	Risk Basis for Action / COCs	RAOs	Remedy / Cleanup Goal	Performance Metric
1	Soil	Industrial	Human health direct exposure / lead	Reduce concentration & prevent exposure	Excavation / > 1000 LUCs / > 400 (mg/kg)	Response Complete for industrial risk LUC compliance for residential soil > 400 mg/kg
1	Ground water	Industrial	Potable use / TCE & PCE	Beneficial use & prevent exposure	MNA & LUCs / > MCL 5 μg/L	Decreasing concentrations of TCE & PCE LUC compliance to prevent residential use until MCLs achieved



Challenge: Identifying changes in exposure assumption / toxicity / ARARs

- Consult risk assessor for changes in last 5 years
 - Compare ROD COCs to changes and determine if COC remains a basis for action or if a COC can be eliminated
 - Compare RI COPCs to changes to determine if risk assessment is needed that could elevate a COPC to a COC

			Ing	estion	Exposure			Inhalation Exposure®								Tap Water RSL				
		Rf	Do			S	Fo			R	fC			IU	R		(TR	=10-6;	HQ = 0.1)	
		(mg/k	g-day)			(mg/k	g-day) ⁻¹			(mg	/m³)			(ug/r	n ³) ⁻¹			ug,	/L	
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1,1-Dichloroethene	5.0E-02	I.	5.0E-02	I	n/a		n/a		2.0E-01	I.	2.0E-01	I	n/a		n/a		2.6E+01	nc	2.8E+01 nc	
1,2-Dichloropropane	9.0E-02	Α	4.0E-02	P	3.6E-02	С	3.7E-02	P	4.0E-03	I.	4.0E-03	I.	1.0E-05	С	3.7E-06	Р	3.8E-01	са	8.2E-01 nc	
Tetrachloroethene	6.0E-03	1	6.0E-03	1	2.1E-03	1	2.1E-03	1	4.0E-02	1	4.0E-02	1	2.6E-07	-	2.6E-07	T .	3.5E+00	nc	4.4E+00 nc	
trans-1,2-Dichloroethene	2.0E-02	1	2.0E-02	1	n/a		n/a		6.0E-02	Р	n/a		n/a		n/a		8.6E+00	nc	3.6E+01 nc	
Trichloroethene	5.0E-04	I.	5.0E-04	1	4.6E-02	1	4.6E-02	1	2.0E-03	1	2.0E-03	1	4.1E-06	1	4.1E-06	С	2.6E-01	nc	2.8E-01 ca	
Vinyl chloride	3.0E-03	1	3.0E-03	1	7.2E-01	1	7.2E-01	1	1.0E-01	1	1.0E-01	1	4.4E-06	1	4.4E-06	1	1.5E-02	ca	1.9E-02 ca	

 Consult counsel and regulations for changes in ARARs

NCP 300.430(f)(B)(1)

"Requirements that are promulgated or modified <u>after ROD</u> <u>signature</u> must be attained (or waived) <u>only when</u> determined to be applicable or relevant and appropriate and necessary to ensure that the remedy is protective of human health and the environment"



Challenge: Emerging contaminants in FYR?

- Before an emerging contaminant affects current or future protectiveness:
 - Must be documented to be present
 - Must have peer reviewed toxicity value to be able to quantify risk
 - The existing remedy for COCs does not address current and / or future exposure to the emerging contaminant
- Document emerging contaminants
 - Affecting protectiveness in the Executive Summary Form and Technical Assessment
 - Not affecting protectiveness in "Other Findings" that warrant discussion and recommended action
- Only 3 PFAS compounds (PFOA, PFOS and PFBS) have toxicity values that could affect protectiveness
 - PFAS compounds without toxicity values would not affect protectiveness
 - Do not include in executive summary form



Challenge: Protectiveness Determinations

- Protectiveness Deferred
 - Age old debate..... Professional judgement that sufficient environmental data and documentation are (are not) available to make a decision...
 - Is there sufficient information to conclude there is (or is not) a current uncontrolled exposure posing unacceptable risk?
 - Interpreting guidance
 - EPA 2012 "An emerging contaminant is present and the current risk has not been evaluated"
 - EPA OSWER Directive 9200.2.84 "Available data are insufficient to determine whether there is a potential or actual vapor intrusion exposure pathway and further evaluations are necessary"

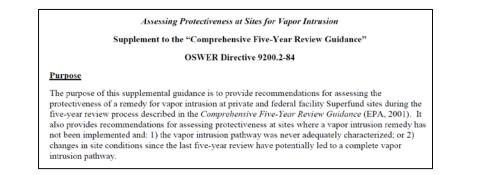
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eral Facilities Restoration ar	nd Reuse Office	
	rifying the Use of Protective sponse, Compensation, and L nes E. Woolford, Director ice of Superfund Remediate zgie Cheatham, Director / leral Facilities Restoration ar	- rifying the Use of Protectiveness Determinations sponse, Compensation, and Liability Act Five-Yes

Challenge: Protectiveness Determinations

- Short-Term Protective
 - EPA 2012 "…data and/or documentation review also raise issues that could impact future protectiveness or remedy performance but not current protectiveness"

- Interpreting guidance

• EPA OSWER Directive 9200.2.84 "A potential or actual VI exposure pathway exists but site conditions prevents current exposure..." and "...VI pathway does not currently exist but....a future assessment could be deemed appropriate..."



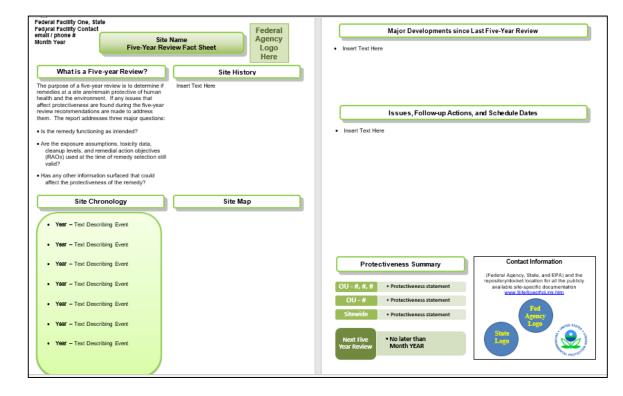


Challenge: Don't overlook the importance of community involvement

- Public notices
 - Intent to conduct FYR
 - FYR report available upon completion
- Fact sheets to explain pre and post FYR
- Video



Post Five Year Review Fact Sheet Template





Question: How do I address "in perpetuity" sites (e.g. landfill) in FYR?

- "In perpetuity sites are addressed like any other
 - Assess remedy protectiveness as long as the site is not UU/UE and installation remains on the NPL
- A landfill site is response complete when RAOs are achieved even though it is not UU/UE
 - Navy requires long-term management of sites that do not achieve site close out (UU/UE)
 - FYR can be used to document optimization of LTM
 - Does not prevent installation delisting from NPL





Question: Can FYR be used to change aspects of the remedy or LTM?

- Yes, document when a COC achieves UU/UE
 - Recommend follow up with a Memo to File
- Yes, document basis for modifying LTM and follow up to update LTM Plan
 - Frequency / parameters / locations
- Yes, document changes in site conditions and refine / update CSM
 - Smaller or larger LUC boundaries, update base planning documents
 - New or demolished buildings
- No, document the basis for a significant or fundamental change to the remedy BUT follow up with ESD or ROD Amendment

Challenges and Questions Preparing FYRs



Question: Does a natural disaster affect protectiveness?

- Yes; it can affect the remedy requiring mitigating actions... BUT
- CERCLA provides an act of God defense to strict liability for releases of hazardous substances

Question: Am I required to address climate change in FYR?

- No; climate change is not the responsibility of PRPs
- Regardless of cause site conditions impacting remedies need to be addressed

DON will implement due diligence to guard against the influence of storms and rising sea level on CERCLA remedies







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- •The next four slides are an exercise in determining protectiveness
- •You will be given a scenario briefly noting Risk, RAO, Remedy and Technical Assessment
- •You are then asked to determine if the remedy is



READY?



- Risk: landfilled waste & groundwater; COCs TCE, As, Fe.
- RAO: Prevent exposure to waste and COCs in groundwater, minimize leaching to groundwater, reduce groundwater COCs at landfill boundary to MCL cleanup goal
- Remedy: Soil cover, LUCs, groundwater monitoring
- **Technical Assessment: :** Remedy is functioning as intended; Groundwater COCs at waste boundary < MCL; LUC inspection found ruts in landfill cover and lock on gate missing; No new exposure or toxicity data

Protective

Protective in the Short Term

Will Be Protective

Protectiveness Deferred

Not Protective





- Risk: landfilled waste & groundwater; COCs TCE, As, Fe.
- **RAO:** Prevent exposure to waste and COCs in groundwater, minimize leaching to groundwater, reduce groundwater COCs at landfill boundary to MCL cleanup goal
- Remedy: Soil cover, LUCs, groundwater monitoring
- Technical Assessment: TCE at waste boundary > MCL, exceedance outside LUC boundary but within Base boundary, no potable wells on Base.; No inspection issues and no new exposure or toxicity data

Protective

Protective in the Short Term

Will Be Protective

Protectiveness Deferred

Not Protective





- Risk: Groundwater COCs TCE, PCE.
- RAO: Prevent exposure to groundwater, reduce COCs to MCLs
- Remedy: MNA, LUCs, groundwater monitoring
- Technical Assessment: Remedy is functioning as intended; COCs > VISL, no VI sampling has been conducted, 2 buildings near the plume, an unoccupied warehouse (gw ~ 100 x VISL) and a hanger with bay doors (gw ~ 1.5 x VISL); No inspection issues and no new toxicity data

Protective

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Will Be Protective

Protectiveness Deferred

Not Protective





- Risk: Groundwater COCs TCE, PCE.
- RAO: Prevent exposure to groundwater, reduce COCs to MCLs
- Remedy: MNA, LUCs, groundwater monitoring
- **Technical Assessment:** Remedy is functioning as intended; New information identified former fire training area near the site that raised questions for potential PFAS in groundwater; No PFAS sampling has been conducted; Site is located in center of Base, no groundwater use on Base, VOC plume has not migrated off Base. No inspection issues and no new toxicity data

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Resources for FYRs

Resources for FYR



• Navy

- DON Environmental Restoration
 Program (NERP) Manual 2018
- Five-Year Review Update (DUSD memo) 2 June 2014
- Toolkit for Preparing FYRs 2013
- Navy and Marine Corps Policy for Conducting CERCLA FYRs 2011
- NAVFAC ER,N Program Directive for Quality Document Review (QDR) of DON Installation Restoration Program (IRP) Sites, June 2018

Navy and EPA

- CERCLA FYR Training; A Guide for Writers and Reviewers at Federal Facilities 2017
- FYR Recommended Template 2016

• EPA

- Groundwater Technical Considerations during the FYR 2015
- FYR Community Videos 2014
- Clarifying the Use to Protectiveness Determinations for CERCLA FYRs 2012
- Assessing Protectiveness at Sites for Vapor Intrusion 2012
- FYR Summary Form Template 2011
- FYR Interview Form 2011
- Recommended Evaluation of Institutional Controls: 2011
- FYR Frequently Asked Questions 2009
- FYR Addendum Sample 2008
- FYR Inspection Form 2001
- EPA Comprehensive Five-Year Review Guidance 2001

46

Resources for FYR

Useful websites:

- https://www.navfac.navy.mil/navfac_w orldwide/specialty_centers/exwc/produ cts_and_services/ev/erb/5-yr-rvw.html
- https://www.epa.gov/fedfac/five-yearreview-federal-facility-cleanups
- https://www.epa.gov/superfund/sup





https://www.navfac.navy.mil/navfac_worldwide/specialty_centers/exwc/products_and_services/ev/erb/5-yr-rvw.html

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Superfund: Five Year Reviews

Five-year reviews (FYRs) generally are required by CERCLA or program policy when hazardous substances remain on site above levels that permit unrestricted use and unlimited exposure. Five-year reviews provide an opportunity to evaluate the implementation and performance of a remedy to determine whether it remains protective of human health and the environment. Generally, reviews take place five years following the start of a CERCLA response action, and are repeated every succeeding five years so long as future uses remain restricted. Five-year reviews can be performed by EPA or the lead agency for a site. EPA retains responsibility for determining the protectiveness of the remedy.

















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Next OER2 Webinar Info....

<u>Title:</u> EPA Remedy Optimization Program <u>Presenter:</u> Kirby Biggs and **Carlos** Pachon, EPA <u>Date:</u> February 20, 2019 Time: 11:00-12:00 Pacific Standard Time

•Thank you for participating!